

STATE OF NEW YORK

PUBLIC SERVICE COMMISSION

.....
Proceeding on Motion of the Commission .
to Investigate the Outage of the Rochester . Case 28166
Gas and Electric Corporation's Ginna .
Nuclear Plant .
.....

DIRECT TESTIMONY OF
DAVID A. SCHLISSEL

Submitted by,

New York State Consumer
Protection Board

Dated: January 7, 1983
Albany, New York

KAREN S. BURSTEIN
EXECUTIVE DIRECTOR
STATE CONSUMER PROTECTION BOARD
99 WASHINGTON AVENUE
ALBANY, NEW YORK 12210

SCHLISSEL

1. Q. State your name, business address and present position.

2. A. My name is David A. Schlissel, my business address is
3. 99 Washington Avenue, Albany, New York. I am a private
4. attorney employed as a consultant on special projects
5. by the New York State Consumer Protection Board.

6.

7. Q. State your education and work experience for the
8. record.

9. A. I graduated from the Massachusetts Institute of
10. Technology in 1968, with a Bachelor of Science Degree
11. in Astronautical Engineering. In 1969, I received a
12. Masters of Science Degree in Aeronautics and
13. Astronautics, with a specialty in trajectory analysis,
14. from Stanford University. In 1973 I received a Juris
15. Doctor Degree from Stanford University School of Law.
16. Following graduation in June, 1973, I moved to Atlanta,
17. Georgia to become staff attorney for a ratemaking
18. intervention group. In December, 1975, I relocated to
19. Albany, New York to take a position as a Utility
20. Intervenor Attorney for the New York State Consumer
21. Protection Board. Three and one half years later, in
22. July, 1979, I left the fulltime employment of the Board
23. to become a private consultant to other state agencies
24. and to community and consumer organizations.

25.

1. Q. Have you participated in any other proceedings before
2. the New York State Public Service Commission?

3. A. Yes. Since December, 1975 I have represented the State
4. Consumer Protection Board and/or other intervenor
5. groups in over 25 proceedings before the Commission.
6. The Cases of most relevance to this proceeding were
7. Cases 27123 and 27869 both involving the prudence of
8. management actions which caused or extended outages of
9. the Indian Point 2 Nuclear Plant, owned and operated by
10. Consolidated Edison Company of New York, Inc. In
11. addition, I represented intervenors in Cases 27013 and
12. 28059 involving the comparative economics of completion
13. of Nine Mile 2 versus other available alternatives.

14.

15. Q. What is the purpose of your testimony?

16. A. The scope of my testimony is twofold. First, I will
17. demonstrate that prior to January, 1982, sufficient
18. information was available to Rochester Gas and Electric
19. Corporation's management concerning foreign object
20. caused damage to steam generators to alert the Company
21. that detailed inspections of the secondary side of the
22. "B" steam generator would be prudent. Second, I will
23. present a calculation of the number of days of output
24. from the Ginna plant which have been lost since April,

25.

1. 1975 due to foreign object initiated tube leaks on the
 2. periphery of the "B" steam generator.
 3.
 4. C. Was Ginna the first nuclear plant at which loose parts
 5. or foreign objects were found inside a steam generator?
 6. A. No. From a search of industry and Nuclear Regulatory
 7. Commission literature, I have been able to identify 11
 8. instances prior to January, 1982, in which loose parts
 9. or foreign objects were discovered inside, and removed
 10. from, steam generators. These events are listed in
 11. Table 1 below:

TABLE 1

<u>Loose part/foreign object discovery</u>	<u>Year</u>	<u>Source</u>
Genkai 1, Japan	1975	<u>Nuclear Safety</u> , Vol. 18, No. 3
Doel 1, Belgium ✓	1977, 1978	<u>Nuclear Safety</u> , Vol. 20, No. 5, and Vol. 21, No. 6
Crystal River 3 ✓	1978, 1979	<u>Licensee Event Reports</u>
Bugey 3, France ✓	1979	<u>Nuclear Safety</u> , Vol. 22, No. 5
Prairie Island 1 ✓	1979	<u>RADAR RESPONSE</u> , NUREG-0651
Salem 1 ✓	1979	<u>Nuclear Safety</u> , Vol. 22, No. 5
North Anna 1	1979, 1980 1980, 1981	<u>Licensee Event Reports</u>
Farley Unit 2	1981	NUREG 0886

1. Except for the incidents at the Crystal River 3 and the
2. North Anna facilities, the foreign objects were
3. discovered on the secondary side of the steam
4. generators.

5.

6. Q. From what literature did you develop this information?

7. A. From NUREG-0651 and NUREG-0886 prepared by the Staff of
8. the Nuclear Regulatory Commission, Licensee Event
9. Reports (LER's) filed by reactor ~~operations~~^{operating} with the
10. NRC, the RADAR RESPONSE provided to RG&E by
11. Westinghouse on the October, 1979 tube burst at Prairie
12. Island 1, and from an industry periodical entitled
13. Nuclear Safety.

14. Nuclear Safety is a bi-monthly Technical Progress
15. Review prepared for the U.S. Department of Energy and
16. the U.S. Nuclear Regulatory Commission by the Nuclear
17. Safety Information Center at the Oak Ridge National
18. Laboratory. The purpose of Nuclear Safety is described
19. on the inside cover sheet of the September - October,
20. 1981 issue, as follows:

21. Nuclear Safety is a review journal that
22. covers significant developments in the
field of nuclear safety.

23. The scope is limited to topics relevant
24. to the analysis and control of hazards
associated with nuclear energy,

25.

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1. operations involving fissionable
2. materials, and the products of nuclear
3. fission and their effects on the
4. environment.

5. Primary emphasis is on safety in
6. reactor design, construction, and
7. operation; however, safety
8. considerations in regard to the entire
9. fuel cycle including fuel fabrication,
10. spent-fuel processing, nuclear waste
11. disposal, handling of radioisotopes,
12. and environmental effects of these
13. operations are also treated.

14. The information on loose parts or foreign objects
15. comes from a series of articles on "Steam Generation
16. Tube Performance: World Experience With Water-Cooled
17. Nuclear Power Reactors." The stated purpose of these
18. articles is to "present information on these tube
19. failures to the nuclear industry." (source Nuclear
20. Safety, Vol. 18(3), p. 356)

21. I have included copies of the articles presenting
22. the world experience with steam generator tubes for the
23. years 1975, 1977 and 1979 as Exhibit DAS-1 ____.

24. Q. Do these Nuclear Safety articles indicate the locations
25. where the loose parts or foreign objects caused tube
26. damage?

27. A. Yes. For example, Vol. 18, No. 3, p. 357, Table 2
28. indicates that the foreign object found in the Genkai 1

1. plant's steam generator caused a tube failure at the
2. tube sheet. Similarly, Vol. 22, No. 5, p. 646 reports
3. that a tube leak caused by a foreign object at the
4. Bugey 3 Plant was located approximately 10 cm's above
5. the tube sheet. Most significantly, Vol. 20, No. 5,
6. the September - October, 1979 issue, at page 596
7. reported that at the Doel 1 plant in Belgium in 1977:

8. ...10 steam-generator tubes were
9. plugged. These tubes were damaged by
10. foreign objects in the steam generator;
11. the damage occurred just above the tube
12. sheet on the outer perimeter of the
13. tube bundle.

14.

15.

16. Q. Wasn't the tube burst caused by the spring found inside
17. the steam generator at Prairie Island 1 also on the
18. periphery and above the tube sheet?

19.

20. A. Yes. As was discussed during the cross-examine of
21. Company witness Smith (S.M. 794-801) a document
22. entitled a RADAR RESPONSE was provided to RG&E by
23. Westinghouse in December, 1979. At page 11 of the LER
24. attached to that document, Northern States Power
25. Company stated:

26.

27. Since the leaking tube (Row 4, Column
28. 1, Inlet side) was located in the outer
29. periphery of the tube bundle and the
30. heat was just above the tube sheet
31. within the flow lane, foreign object
32. damage was suspected. (S.M. 799)

33.

1. Q. What design was the Doel 1 steam generator?
2. A. Doel 1 is described as a Westinghouse two-loop reactor
3. in Nuclear Safety, Vol. 22, No. 5, Table 1 (page 31 of 48,
4. ~~in IE Information Notice No. 79-27, published by the~~
Exhibit DAS-1 ->
5. ~~NRC's Office of Inspection and Enforcement and provided~~
6. ~~to the CPB in response to Interrogatory No. 43.~~ Table
7. 4 of NUREG-0886 further identifies the steam generators
8. as being of the Model 44 design. The Ginna plant's
9. steam generators are also Model 44's.
10. Q. When were the foreign objects at Doel 1 discovered?
11. A. At some point in 1977.
- 12.
13. Q. Prior to the publication of the September/October, 1979
14. issue of Nuclear Safety, was information regarding the
15. Doel 1 experience provided to RG&E?
16. A. I don't know. As we have only recently identified this
17. incident, we have not had the opportunity to ask RG&E
18. whether it received any information on the Doel 1
19. experience from Westinghouse, the Nuclear Regulatory
20. Commission, the Steam Generator Owners Group, or any
21. other source. It is certain, however, that subsequent
22. to the publication of the Nuclear Safety article in
23. September - October, 1979, the information was
24. available to the industry.
- 25.

1. Q. Did the series of articles in Nuclear Safety also
2. report how the foreign objects were discovered?
3. A. Yes. Vol. 18, No. 3, states at page 358 that the
4. foreign object at the Genkai 1 unit in 1975 was
5. detected by a fiber-optics examination of the secondary
6. side. I would also note that the RADAR RESPONSE
7. discussed above reported that fiber-optics were used to
8. discover the spring found in the Prairie Island 1 steam
9. generator in 1979.
10.
11. Q. Were fiber-optics used at Ginna before January, 1982?
12. A. Yes. In response to CPB Interrogatory 13, RG&E stated
13. that it had been using its own fiber-optic equipment on
14. turbines since 1977. It also noted that in 1979
15. fiber-optic equipment was utilized to locate a
16. dosimeter and a chisel which had been dropped in a
17. Ginna steam generator.
18.
19. Q. What were the sizes of the chisel and dosimeter found
20. with the fiber-optics equipment?
21. A. The dosimeter ^{was} described by Company witness Smith as
22. being "about the length of a pencil or pen" and about a
23. half-inch in diameter (S.M. 958). The chisel was
24. described as about 6 inches long and a quarter of an
25.

1. inch in diameter (S.M. 959). Both of these are far
2. smaller than the piece of the downcomer flow resistance
3. plate which initiated the tube burst of January 25,
4. 1982. That piece was 0.5 inches thick by 4.18 inches
5. wide by 6.31 inches long. (Source: NUREG-0916, p. 5-17)

6. I would also note that the coil spring found at
7. Prairie Island was 8.5 inches long, 1.25 inches in
8. diameter and of 3/32 gauge. (Source: page 12 of the LER
9. attached to the RADAR RESPONSE).

10. In its response to CPB interrogatory 13, RG&E
11. described the equipment used in its 1982 fiber-optics
12. investigation as follows:

13. At the beginning of the outage, RG&E
14. initially utilized a nine foot long,
15. forward looking Olympus fiber optic
16. scope with 6- and 10-mm lenses which
17. had been used for several years in
18. other applications at the plant. To
19. achieve additional length, RG&E
20. purchased a 30-foot long American
21. Optical fiber optic scope which was
22. utilized in conjunction with the
23. Olympus equipment for the steam
24. generator inspection conducted in
25. February 1982.

20. The Company also indicated that the fiber-optic
21. equipment was fed into the steam generators through the
22. six inch hand holes which are approximately twelve
23. inches above the secondary side of the tube sheet.

24.
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1. Q. Could this equipment have been used before January,
2. 1982 to examine the damaged tubes upon the periphery of
3. the "B" steam generator?

4. A. Yes. I would note further that the discovery of the
5. foreign objects made on February 10th was achieved
6. through a fiber optic examination of the periphery of
7. the "B" steam generator.

8.

9. Q. Company witness Smith has testified that RG&E in 1982
10. was the first utility to use a remote controlled video
11. system to examine inside a steam generator? Do you
12. agree?

13. A. Basically, yes. However, in 1978, video camera
14. equipment was used to examine the primary side of a
15. steam generator at the Crystal River 3 plant operated
16. by Florida Power & Light. A copy of a License Event
17. Report filed by the utility at the Nuclear Regulatory
18. Commission is attached as Exhibit DAS-2 _____ to my
19. testimony.

20. I have been informed by several NRC Staff members
21. that inspection of the primary side of the Crystal
22. River 3 steam generator was different and much easier
23. than putting the video system inside Ginna's "B" steam
24. generator. Although that may be true, the incident
25.

1. does indicate that prior to 1982, at least one utility
2. did attempt to use a video system to examine and
3. identify the source of damage to steam generator tubes.

4.

5. Q. Are you aware of the equipment used by RG&E subsequent
6. to the tube burst of January 25, 1982, to perform the
7. remotely controlled video inspection?

8. A. Yes. In response to CPB interrogatory No. 13b, the
9. Company provided a list of the equipment used. A copy
10. of CPB interrogatory 13b and the Company's response is
11. attached as Exhibit DAS-3_____.

12.

13. Q. During the cross-examination of Company witness Smith,
14. Judge Cowan asked whether the technology to perform the
15. remotely controlled video inspections was available
16. prior to 1982. Do you wish to comment?

17. A. Yes. I believe that the word "technology" was misused
18. during that discussion. Although it may be true that
19. the specific components of the video system, except for
20. the camera, may not have been in existence until
21. developed by RG&E personnel in February, 1982, the
22. fabrication of the components did not require any
23. technological breakthroughs. In other words, the

24.

25.

1. components ^{that} appear to have been used were state of the
2. art technology which was available for at least several
3. years. The fabrication of the system only awaited the
4. commitment of the necessary time and resources.

5. This analysis is confirmed by the extremely short
6. period of time in which the video system was designed,
7. fabricated, tested and used to "assess the extent of
8. the tube damage and locate the remaining foreign
9. objects." (S.M. 761) As Company witness Smith
10. testified, the decision to design the system was made
11. on February 11th. It was fabricated, tested and used
12. on February 13th.

13.

14. Q. Besides fiber optics and video inspections, were any
15. other methods available to the Company to determine the
16. cause of the peripheral tube damage?

17. A. Yes. In 1978 the Company, in conjunction with
18. Westinghouse, removed a damaged tube from the periphery
19. of the "B" steam generator. This effort had the
20. potential to alert the Company to the peripheral and
21. mechanical nature of the damage to the pulled tube.
22. However, in extracting the tube, the orientation of the
23. damaged section was lost with the result that the

24.

25.

1. Company remained unaware that the damage was on the
2. peripheral surface of the tube.

3.

4. Q. Have you reviewed the RG&E procedure used in the 1978
5. tube pull?

6. A. Yes.

7.

8. Q. Do you believe it adequately protected against a loss
9. of orientation due to rotation?

10. A. No. A copy of the RG&E Procedure EM-201 for the "B"
11. STEAM GENERATOR SECONDARY SIDE PERIPHERAL TUBE REMOVAL"
12. is attached to my testimony as Exhibit DAS-4____.
13. (At S.M. 832 we requested that a copy of the
14. Westinghouse Procedure be provided, RG&E stated it was
15. unable to comply as the procedure was a proprietary
16. document). Steps 3.12.15, 4.5 and 5.4.18 of Procedure
17. EM-201 provide instructions that the tube be marked
18. prior to cutting it into segments so that the tube can
19. be matched together "both axially, and longitudinally."
20. This instruction indicates to me a concern that the
21. orientation of the damage on the tube be known when the
22. entire tube was reassembled a matched together in the
23. Westinghouse laboratory. Unfortunately, in spite of
24. that concern, the instructions in steps 5.4.12 and
25.

1. 5.4.13 direct that once the tube was cut at the U-bend
2. and straightened, it was to be pulled prior to the
3. first marking.

4. This procedure meant that although the cut pieces
5. of the tube might be reassembled properly after their
6. removal, the Company could not ensure that the initial
7. orientation of the tube had not been lost due to
8. rotation during the pulling in steps 5.4.12 and 5.4.13.
9. In other words, the orientation may have been lost
10. prior to the placement of the first mark in step
11. 5.4.18.

12.

13. Q. Before completing this section of your testimony, would
14. you care to discuss the comments made by Mr. Harold
15. Denton at a Nuclear Regulatory Commission Session on
16. November 18, 1982?

17. A. Yes. During cross-examination of Company witness
18. Smith, I read comments attributed to Mr. Denton from
19. the transcript of the November 18th Session. Following
20. the last set of hearings in this proceeding, I
21. contacted Mr. Denton to verify the accuracy of these
22. comments. He informed me that his statement concerned
23. discussions with RG&E held subsequent, not prior, to
24. the tube burst of January 25, 1982. According to Mr.
25.

1. Denton, the suggestion that perhaps Ginna had a loose
2. parts problem was made on approximately February 10,
3. 1982, before the discovery of the foreign objects in
4. the "B" steam generator.

5.

6. Q. What is the second area in which you will testify?

7. A. I will present a calculation of the number of days
8. since April, 1975 that the Ginna plant has not been in
9. service due to tube leaks caused by the foreign objects
10. found in the "B" steam generator in February, 1982.

11. I note before continuing that this task requires
12. the examination of four separate plant outages or sets
13. of outages:

14. 1. The winter-spring 1982 outage.

15. 2. The fall 1982 steam generator inspection outage.

16. 3. Ginna outages prior to 1982 for which the foreign
17. objects have now been identified as the initiating
18. cause.

19. 4. Ginna plant refueling outages prior to 1982 during
20. which tube leaks on the periphery of the "B" steam
21. generator were repaired.

22.

23.

24.

25.

1. Q. With regard to the winter-spring 1982 outage, do you
2. accept the allocation of 35 days to the steam generator
3. repairs and 87.5 days to refueling tasks presented by
4. Company witness Noon and accepted by Staff witness
5. Roberts?

6. A. No. Exhibit 3 only presents information on those days
7. on which refueling related tasks were actually
8. performed. It does not present any evidence on whether
9. refueling tasks were conducted as expeditiously as
10. possible or whether the refueling outage was
11. unnecessarily prolonged by circumstances deriving from
12. the January 25, 1982 tube burst.

13. In fact, there is a discrepancy between Mr. Noon's
14. allocation of 87.5 days for refueling and the number of
15. days for refueling derived by summing the specific
16. critical path impacts of individual refueling related
17. tasks.

18.

19. Q. Have you made such a computation?

20. A. Yes. Relying upon RG&E's responses to CPB
21. Interrogatories 1, 59 and 61, I have computed the
22. number of days reasonably attributable to refueling and
23. other non-steam generator repair related tasks, as
24. follows:

25.

1. 1. RG&E's response to CPB Interrogatory 1,
 2. attached as Exhibit DAS-5____, stated that
 3. the 61 day planned duration for the refueling
 4. outage was based on certain specific time
 5. estimates for tasks expected to affect the
 6. outage's critical path.

7. 2. RG&E's response to CPB Interrogatory 59,
 8. attached as Exhibit DAS-6____, provides
 9. figures on the number of days unanticipated
 10. problems or work extended the outage's
 11. critical path. Accepting each of these
 12. adjustments except for the Reactor Coolant
 13. Pump Motor repair for the moment, extends the
 14. refueling critical path by 7 days, as
 15. follows:

16.	Integrated leak test	+102 hours
17.	Steam generator crevice cleaning	+ 16 hours
18.	Steam generator water lancing	+ 10 hours
19.	EW-1444	- 3 hours
20.	Loose parts monitoring system	<u>+ 36 hours</u>
21.	TOTAL	+161 hours (7 days rounded)

22. 3. Exh. 3 indicates that for the period
 23. April 1 - April 24, a total of 539 hours were
 24. consumed by Reactor Coolant Pump Motor
 25. repairs. As can be seen from page 3 of

1. Exhibit DAS-5____, 15 days had been allocated
2. to this task. Thus, the refueling outage's
3. critical path was extended by 7.5 days over
4. the 61 day planned duration.

5. 4. One of the planned tasks for the winter-
6. spring outage was preventive sleeving of
7. steam generator tubes. This task was not
8. undertaken. According to Company witness
9. Noon the failure to perform this task should
10. have reduced the critical path by some 11
11. days to 50 days.

12.
13. Summing these adjustments results in refueling related
14. tasks requiring 64.5 days during the winter-spring 1982
15. outage.

16. Q. Please discuss the fall 1982 steam inspection outage.

17. A. As a precondition for returning the Ginna plant to
18. service, RG&E agreed to conduct an intermediate steam
19. generator inspection outage at no more than 120
20. effective full power days after return to power (page
21. 5-49 of NUREG-0916, the Ginna Restart Safety Evaluation
22. Report). This outage began on September 25th and
23. lasted until October 21st.

24.

25.

1. Q. Have you been able to determine the number of days
2. prior to 1982 the Ginna plant was unavailable for
3. commercial service due to foreign object caused
4. peripheral tube leaks in the "B" steam generator?

5. A. Yes. Table 5.4.1 of NUREG-0916 listed the forced
6. outages initiated by "B" steam generator peripheral
7. tube leaks and the refueling outages during which
8. peripheral tubes with leaks were plugged.

9. In response to an interrogatory from the
10. Department of Public Service staff, the Company
11. provided information on the durations of the five
12. earlier forced outages caused by the foreign objects.
13. A copy of the Company response is attached as Exhibit
14. DAS-7____. From Exhibit DAS-7____, it can be computed
15. that since 1975, approximately 60 days of output from
16. Ginna have been lost due to peripheral tube leaks.
17. However, on Table 2 of Exhibit DAS-7____, the Company
18. lists the dates during those outages when other
19. maintenance work was performed. When these days are
20. subtracted from the 60 day figure, the total number of
21. days of forced outages attributable to foreign object
22. initiated peripheral tube leaks becomes 52.

23.
24.
25.

1.

2.

Q. Does this represent the entire impact of foreign object initiated tube leaks on Ginna's availability prior to January 25, 1982?

3.

4.

5.

A. As indicated above, tubes on the periphery of the "B" steam generator were plugged during several refueling outages prior to 1982. This plugging may have extended the lengths of those outages.

6.

7.

8.

9.

10.

Q. Why do you say "may have extended the lengths of those outages"?

11.

12.

A. In September, 1982, the Consumer Protection Board served Interrogatory 37 on RG&E seeking detailed information on prior Ginna outages attributable to the foreign objects. Included in the scope of this request was information on the number of days each outage had been extended by the need to identify and plug tubes on the periphery of the "B" steam generator. Unfortunately, the Company to date has not provided this information. A copy of CPB Interrogatory 37 and the Company's response is attached as Exhibit DAS-8_____.

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It is possible, however, to make a first-cut approximation of the impact of the plugging of the leaking tubes by comparing information provided by the

1. Company on the planned versus the actual lengths of
 2. each refueling outage. Table 2 below presents this
 3. information.

TABLE 2

Refueling Outage Durations

	<u>Planned</u>	<u>Actual</u>
7. 1978 outage	38 days	57 days
8. 1979 outage	46 days	52 days
9. 1980 outage	43 days	55 days
10. 1981 outage	52 days	63 days

11. (Source: Attachment 1 to RG&E's response to CPB
 12. Interrogatory 60)

13.
 14. In fairness to the Company, it should be mentioned
 15. that some of the days by which the actual exceeded the
 16. planned outage durations may be attributable to
 17. non-steam generator related problems unanticipated
 18. during the planning process. However, without a
 19. response to CPB Interrogatory 37, it is impossible to
 20. identify or quantify the existence or impact of those
 21. other unanticipated problems.

22.
 23. Q. Please summarize your conclusions.

24.

25.

1. A. Since April, 1975, 137 days of output from the Ginna
2. facility have been lost due to foreign initiated tube
3. leaks on the periphery of the "B" steam generator. 58
4. days of this total came during the winter-spring 1982
5. outage, 27 days came during the fall 1982 outage, and
6. 52 days came during forced outages prior to 1982. This
7. total would be higher if the number of days lost during
8. earlier refueling outages were quantified.

9.

10. Q. Does this complete your testimony?

11. A. Yes.

12.

13.

14.

15.

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20.

21.

22.

23.

24.

25.

1. Q. Please state your name and business address.
2. A. My name is David A. Schlissel. My business address is 74
3. Chester Road, Belmont, Ma. 02178.
- 4.
5. Q. Have you testified previously in this proceeding?
6. A. Yes.
- 7.
8. Q. What is the purpose of your testimony?
9. A. The purpose of my testimony is to demonstrate that given
10. the information available to RG&E up to and including the
11. Ginna Station's May 1981 refueling and maintenance outage,
12. the Company should have conducted a visual inspection of
13. the peripheral tube damage in the Station's "B" steam
14. generator. Had this been done, the Company would have
15. detected the nature and extent of the damage in sufficient
16. time to have prevented the January 25, 1982 tube burst.
17. The fact that the Company took no such action and allowed
18. a foreign object to create substantial amounts of internal
19. damage compels a finding of imprudence by the Commission.
- 20.
21. Q. Please begin.
22. A. By May, 1981, when the 80 percent OD indication on tube
23. R43 C53 was discovered, the Company knew certain crucial
24. facts about the peripheral tube degradation in the Ginna
25. Station's "B" Steam Generator:

1. 1) The Company knew that the peripheral degradation was
2. unique in both its location and cause;
3. 2) The Company knew that the degradation progressed
4. rapidly;
5. 3) The Company knew that after January, 1978 many newly
6. degraded tubes were located immediately adjacent to
7. previously plugged tubes and that many also had OD
8. ECT indications.
9. 4) The Company knew that the rapid peripheral tube
10. degradation had resulted in higher rates for its
11. customers during unplanned repair outages.

12. Furthermore, by May, 1981, the Company had noticed that
13. other Westinghouse plants had experienced similar
14. peripheral tube degradation caused by loose parts or
15. foreign object impacts.

16. I will address each of these facts in turn.

17. First, as early as 1976, the Company knew that the
18. tube degradation on the periphery of the "B" steam
19. generator was unique in that it was not caused by the
20. traditional forms of tube degradation, i.e., wastage,
21. stress corrosion cracking (SCC), fretting, denting or
22. intergranular attack (IGA). Each of these forms had a
23. particular location associated with its occurrence.
24. However, none of these locations were on the periphery of

25.

1. the tube bundle and between the top of the tube sheet and
2. the first tube support plate:
3. o Wastage had occurred on the tube sheet and
4. o Stress Corrosion Cracking had occurred in the
5. o crevice region of the tube to tube sheet
6. o interface. Both occurred in the interior of the
7. o tube bundle, away from the periphery.
8. o Denting occurred at the interface between the
9. o tube and the tube support plate.
10. o Intergranular attack occurred inside the tube
11. o bundle and primarily in the crevice region
12. o between the tube and the tube sheet.
13. o Fretting occurred at the tube support plates and
14. o in the region near the antivibration bars.
15. In fact, when asked in CPB Interrogatory 167 to name
16. the different kinds of tube degradation which were known
17. to occur on the periphery of the tube bundle and between
18. the top of the tube sheet and the first tube support
19. plate, RG&E could only identify "Multiple axial SCC in the
20. same circumference of the tube," a form of degradation it
21. admitted had never "been identified in the Ginna steam
22. generators."
23. Furthermore, the Company maintained a separate
24. classification for degraded tubes on the periphery and
- 25.

1. developed a unique theory, axial/mechanical loading, to
2. explain their existence.

3. Second, by December, 1979, the Company also knew that
4. the degradation progressed "rather rapidly" in the
5. language of Mr. Denton. When asked in CPB Interrogatory
6. 163 to define the period of time which Mr. Denton
7. considered "rather rapidly" the Company replied:

8. The period of time which is considered
9. "rather rapidly" is not precisely
10. quantifiable, but generally can be considered
11. as being less than one year.

11. Under this definition, it indeed can be said that the
12. peripheral tube degradation had progressed rather rapidly
13. for the following five tubes had gone from 20 percent
14. indications to 100 percent indications, i.e., had leaked,
15. in less than 260 days:

- 16. * Tube R40 C68 In January, 1976 ----- 225 days
- 17. * Tube R12 C91 In May, 1976 ----- 14 days
- 18. * Tube R45 C54 In July, 1977 ----- 41 days
- 19. * Tube R44 C54 In January, 1978 ----- 205 days
- 20. * Tube R43 C54 In December, 1979 ----- 260 days

21. (Source RG&E Response to CPB Interrogatory 158)

22. In addition, tube R43 C53 progressed from less than a
23. 20 percent indication in November, 1980 to an 80 percent
24. indication in May, 1981, a period of 180 days or less.

25.

1. As I will discuss below, each of these leaking tubes
2. led to an unplanned "forced" outage of the Ginna Station
3. during which replacement power and/or additional fossil
4. fuel costs were incurred by the Company. These higher
5. costs were later passed along to the Company's ratepayers
6. through the fuel adjustment clause.

7. Third, by January, 1978, the Company knew that newly
8. degraded tubes were situated immediately adjacent to
9. previously plugged tubes. By December, 1979, there also
10. was no doubt that many of the peripheral tubes with new OD
11. indications were also located next to plugged tubes. (See
12. Table 2.3 of Exhibit 91)

13. It is interesting to note that three of the tubes
14. which went "rather rapidly" from 20 percent indications to
15. 100 percent indications, i.e., became leakers, were also
16. immediately adjacent tubes. Tube R45 C54 had a 100
17. percent indication in July, 1977. Tube R44 C54 had a 100
18. percent indication in January, 1978. Tube R43 C54 had a
19. 100 percent indication in December, 1979.

20. In fact, it is readily apparent from Exhibit ¹²~~12~~, a
21. series of tube sheet maps maintained by the Company, that
22. starting in January, 1978, the Company was plugging a
23. significant number of tubes in the Number 4 wedge area of
24. the "B" steam generator.

25.

1. Fourth, the Company knew that the peripheral tube
2. degradation had already resulted in significantly higher
3. costs for consumers and, subsequently carried the
4. potential for future adverse economic impacts as well.
5. Exhibit ____, DAS-7, demonstrated that between 1975 and
6. 1980 leaking peripheral tubes in the "B" steam generator
7. caused five unplanned maintenance outages, totalling more
8. than 52 days of plant unavailability. (SM 1860)

9. Thus, Mr. Hutton may be quite correct that the
10. leaking peripheral tubes were not considered a safety
11. related concern. However, they should have concerned the
12. Company for economic reasons. The December 1979 unplanned
13. outage, for example, lasted over seventeen days. At an
14. average daily replacement power cost of approximately
15. \$300,000, this outage cost ratepayers an extra \$5 million.

16. Finally, the experiences of other Westinghouse plants
17. with loose part or foreign object caused tube degradation
18. should have given the Company sufficient notice to cause
19. concern that the axial/mechanical loading theory did not
20. adequately explain the phenomena occurring on the
21. periphery of the "B" steam generator. Mr. Hutton has
22. indicated that as part of his work responsibility during
23. 1981, he reviewed the steam generator experience at other
24. Westinghouse plants. From that review he should have
25. learned about the loose parts events at the Prairie Island

1. and Doel facilities. As the Board discussed at length
2. earlier in this proceeding, the loose parts events at
3. these facilities were sufficiently similar to the
4. peripheral tube degradation being experienced at Ginna to
5. warrant consideration of a loose part or other foreign
6. object as a possible cause of that degradation.

7.

8. Q. What was the Company's response to the peripheral tube
9. degradation given what it knew about that problem.

10. A. The Company merely plugged tubes R43 C54 and R43 C57 in
11. December, 1979 and tube R43 C54 in May 1981 and hoped that
12. further problems would not develop.

13.

14. Q. Are there other actions the Company might have taken?

15. A. Yes. Had it chosen to act affirmatively to discover and
16. correct the source of the continuing peripheral tube
17. degradation, there were several reasonable, prudent
18. actions the Company could easily have taken.

19. First, it could have used fiber optics equipment to
20. conduct a visual examination of the damaged tubes. Such
21. equipment had been used at Ginna since 1977. In fact,
22. during the February, 1979 maintenance outage fiber optics
23. were used near the Number 4 wedge area of the "B" steam
24. generator to locate a dosimeter and a chisel which had
25. been dropped during the J-tube modifications.

1. Q. Would this fiber optics equipment have discovered the
2. presence of the foreign objects?

3. A. The presence of the foreign objects was discovered after
4. the January 25, 1982 tube burst using fiber optics.
5. However, even before using the fiber optics equipment to
6. look for loose parts, it could have been used to scan the
7. damaged tubes along the periphery of the "B" steam
8. generator. Given that by December, 1979, plugged tubes
9. near the Number 4 wedge area had already caused subsequent
10. damage to adjacent tubes, it is probable that the fiber
11. optics would have shown broken tubes and other damage.
12. Having seen this damage, the equipment could have been
13. used to scan neighboring tubes, such as tube R42 C55, the
14. tube which ultimately burst on January 25, 1982, or to
15. search for loose parts. Repairs could also have been
16. performed.

17.
18. Q. Were such examinations conducted by other utilities?

19. A. Yes. The series of Nuclear Safety articles submitted as
20. Exhibit DAS-1 (62) indicates that by 1977 a number of
21. utilities had used fiber optics to inspect their steam
22. generator tubes. (Exhibit DAS-1 (62), Page 25 of 48)

23. More specifically, a meeting summary prepared by the
24. Staff of the U.S. Nuclear Regulatory Commission, dated
25. February 2, 1977, indicates that Southern California

1. Edison Company inspected the tubes of several steam
2. generators using a combined "fiberscope/TV camera. A copy
3. of this meeting summary to attached as Exhibit DAS-9
4. (____)

5.

6. Q. What would have been the cost of this "inspection"?

7. A. RG&E's response to CPB Interrogatory 13a, attached as
8. Exhibit DAS-10 (____) indicates that the fiber optics
9. inspections following the January 25, 1982 consumed 52
10. hours. Similarly, the Company's response to CPB
11. Interrogatory 11 attached as Exhibit DAS-11 (____),
12. indicates that only one shift was required for both the
13. discovery of the chisel and dosimeter using fiber optics
14. and the removal of these articles from the "B" steam
15. generator.

16.

17. Q. You mentioned earlier that there were "several" actions
18. the Company might have taken in May, 1981, in addition to
19. plugging tube R43 C53.

20. A. Yes. In addition to conducting a fiber optics examination
21. of the damaged area, the Company could have:

22. 1. Built and used a remote controlled TV inspection
23. system as it later did following the January 25, 1982
24. tube burst. As was demonstrated conclusively earlier
25. in this proceeding, the technology needed to conduct

1. such an inspection was available prior to January,
2. 1982. In fact, similar technology had been used to
3. inspect tubes at the Bugey Plant in France as early
4. as 1979. (Exhibit 107)

5. 2. Determine the width, shape and orientation of the OD
6. indication on tube R43 C53. As the Company stated in
7. its response to CPB Interrogatory 166:

8. Actions taken by the Company in 1981 are
9. fully described in its prefiled
10. testimony. Those actions were
11. sufficient to determine the existence of
12. defects in the subject tubes and were
13. totally consistent with NRC and industry
14. standards in 1981. Nevertheless, it is
15. possible to determine additional
16. information, including width, shape, and
17. orientation, using probes equipped with
18. so-called "pancake" coils. Such probes
19. were not used because it is not
20. customary to undertake the expense,
21. delay, and exposure related to their use
22. unless the signal received from the
23. standard bobbin coils is ambiguous; the
24. signals in question were not ambiguous.

25.
7.
18.

19. Q. Do you wish to offer any comments on the prefiled
20. testimonies of Mr. Hutton and Mr. Denton?

21. A. Yes. First, the testimonies are confusing as to whether
22. the lengths of the OD indications on tubes R43 C54 and R43
23. C57 in 1979 and tube R43 C53 in 1981 were determined in
24. 1979 and 1981 respectively. However, it is clear from the
25. Company's responses to CPB Interrogatory 165 that the

1. lengths of these OD indications were only determined after
2. the January 25, 1982 tube burst:

3. As already explained in the prefilled
4. testimony of Clyde J. Denton at CJD-9, the
5. length of the indication on tube R43.C53 was
6. not specifically calculated in 1981. The
7. same was true of the 1979 examinations of
8. tubes R43.C57 and R43.C54.

9. Second, both men portray the indication on tube R43
10. C53 as nothing unusual. (CJD-8 and JCH-10) It must be
11. emphasized that the tubes they relied upon for reference
12. were also peripheral tubes. Thus, the indication on tube
13. R43.C53 was not "unusual" only because other peripheral
14. tubes have had similar indications. However, and quite
15. obviously, it was the sum of the peripheral damage that
16. was unusual and inconsistent with the Company's prior
17. experience and that of other utilities. That is the
18. reason that an inspection should have been performed by no
19. later than May of 1981.

19. Q. Does this complete your testimony?

20. A. Yes.

21.

22.

23.

24.

25.