BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

IN THE MATTER OF THE APPLICATION OF)ROCKY MOUNTAIN POWER TO ESTABLISH)INTERMEDIATE LOW-CARBON ENERGY)PORTFOLIO STANDARDS)

DOCKET No. 20000-616-EA-22 (RECORD No. 17032)

POWDER RIVER BASIN RESOURCE COUNCIL'S PRE-FILED DIRECT TESTIMONY

The Powder River Basin Resource Council ("Resource Council" or "PRBRC"), by and through its undersigned counsel, hereby submits to the Parties and Commission its pre-filed direct intervenor testimony, PRBRC Exhibit 600, prepared by witness David Schlissel. Mr. Schlissel will include a signed affidavit with his direct and forthcoming cross-answer testimony as part of the pre-hearing exhibit filing in this docket.

Respectfully submitted this 24th day of August, 2022.

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CERTIFICATE OF SERVICE

I hereby certify that on this 24th day of August, 2022 I served a true and correct copy of the foregoing PRE-FILED DIRECT TESTIMONY on the following parties via electronic mail and the PSC's electronic filing system:

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> <u>/s/Shannon Anderson</u> Shannon Anderson

1 Introduction and Summary

2	Q.	Please state your name and business address.
3	A.	My name is David A. Schlissel. I am the President of Schlissel Technical Consulting, Inc.
4		My business address is 45 Horace Road, Belmont, MA 02478.
5	Q.	On whose behalf are you testifying?
6	А.	I am testifying on behalf of the Powder River Basin Resource Council.
7	Q.	Please summarize your educational background and recent work experience.
8	A.	I graduated from the Massachusetts Institute of Technology in 1968 with a Bachelor of
9		Science Degree in Engineering. In 1969, I received a Master of Science Degree in
10		Engineering from Stanford University. In 1973, I received a Law Degree from Stanford
11		Law School. In addition, I studied nuclear engineering at the Massachusetts Institute of
12		Technology during the years 1983-1986.
13		Since 1983, I have been retained by governmental bodies, publicly owned utilities, and
14		private organizations in 38 states to prepare expert testimony and analyses on
15		engineering, economic and financial issues related to electric utilities. My clients have
16		included state utility commissions, attorneys general, and consumer advocates, publicly
17		owned utilities, and local, national and international environmental and consumer
18		organizations.
19		I have filed expert testimony before state regulatory commissions in Arizona, Arkansas,
20		California, Colorado, Connecticut, Florida, Georgia, Illinois, Indiana, Iowa, Kansas,
21		Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi,
22		Missouri, Montana, New Jersey, New Mexico, New York, North Carolina, North Dakota,
23		Ohio, Oregon, Rhode Island, South Carolina, South Dakota, Texas, Vermont, Virginia,
24		West Virginia, and Wisconsin; before the U.S. Federal Energy Regulatory Commission
25		and Atomic Energy Commission; and in state and federal court proceedings.

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A copy of my current resume is attached as PRBRC Exhibit 601. Additional information 2 about my work is available at www.schlissel-technical.com and www.ieefa.org. 3 Have you previously testified before this Commission? Q. 4 A. No. However, my colleague Dennis Wamsted and I have submitted Comments and 5 Reply Comments to the Commission in Docket No. 20000-552-EA-19 addressing 6 Wyoming House Bill 200 and Rocky Mountain Power's 2019 Integrated Resource Plan. 7 What is the purpose of your testimony in this proceeding? Q. 8 A. I have been asked to evaluate the risks associated with the potential retrofitting of Dave 9 Johnston Unit 4 and Jim Bridger Units 3 and 4 for carbon capture and storage or reuse 10 (CCS or CCUS). 11 Please summarize your conclusions. **Q**. 12 A. Despite billions of dollars of federal research funds, only one such carbon capture project 13 has been built at a coal-fired electric power facility in the U.S. – the Petra Nova project in 14 Texas which has been indefinitely mothballed in May 2020 after capturing CO₂ for just 15 40 months. A second, smaller carbon capture unit remains in operation in Canada at 16 Boundary Dam Unit 3 as the only coal plant in the world capturing CO₂. Both of these 17 projects, as I will show later, have failed to meet their promised performance goals, 18 undercutting assertions by backers of the CCS retrofits in Wyoming, like Glenrock 19 Energy, that they will be using commercially proven technology. 20 In fact, there is substantial uncertainty about the future technical and financial viability of 21 retrofitting the Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 to capture CO₂. Two 22 especially important questions are how well each unit would operate after being 23 retrofitted for carbon capture (that is, their future capacity factors) and how much CO_2 they would capture (that is, their future CO₂ capture rates). There also is uncertainty 24 25 about how much it will cost to retrofit each unit and whether PacifiCorp will seek and 26 obtain any federal funding to add carbon capture. It also is unclear how much it will cost

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to operate the units and to capture CO₂ if they are retrofitted and how long and how well
 they will operate.

For this reason, PacifiCorp should model a wide range of the key assumptions about the units' post-retrofit operating performance and costs, including future capacity factors and CO₂ capture rates, was well as retrofit costs. Importantly, the company should include in its analyses all of the costs of capturing, transporting and sequestering the captured CO₂. Finally, the provisions of the new Inflation Reduction Act are likely to have a significant impact on the financial viability of future carbon capture retrofits (in both positive and negative ways) and should be included in any modeling analyses.

We do not believe that HB200 will achieve its aims, as market changes are rapidly
pushing the U.S. electricity sector away from coal to cheaper and cleaner renewables and
gas. As such, the Commission should thoroughly scrutinize all CCS proposals and
ultimately reject any proposals that create unreasonable cost or risk for Wyoming
customers.

Such a thorough scrutiny is vital because the expensive investments in adding carbon capture at one or all three of these units could become stranded assets if the carbon capture doesn't work long enough at the coal units, given their ages, or well enough for those investments to be fully recovered. If that happens, PacifiCorp's Wyoming ratepayers alone will have to continue to pay for those stranded assets no longer providing them any capacity or energy.

- 21 PacifiCorp was right, CCS is not a viable option.
- 22 Q.

What are your key findings?

23 A. My key findings are as follows:

It is unlikely that any carbon capture retrofit would be completed before 2028, at the
 earliest, by which time Dave Johnston Unit 4 would be 56, Jim Bridger Unit 3 would be
 52 and Jim Bridger Unit 4 would be 48 years old.

1	2.	Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 cannot be relied upon to operate at
2		average 85% capacity factors after being retrofitted for carbon capture.
3	3.	Achieving such high capacity factors would be inconsistent with the units' actual
4		operating history over the past decade. At the same time, dramatic changes are occurring
5		on the western grid as nearly 65,000 megawatts of new solar, wind and battery storage
6		capacity has been added since 2007 and an additional 390,000 megawatts have been
7		proposed.
8	4.	Capturing 90% or more of the CO ₂ produced at an operating commercial-scale coal plant
9		for a decade or longer has never been proven. Petra Nova, which was in service for only
10		forty months, achieved a capture rate of just 70% of the CO ₂ . The project only achieved
11		a 67% capacity factor, far lower than the planned 85%.
12		Boundary Dam Unit 3, the only remaining commercial-scale coal plant in the world, has
13		only captured slightly more than half of the CO_2 it has produced during its nearly eight
14		years of operation.
15	5.	PacifiCorp has ignored significant costs in its CCUS modeling.
16	6.	It is not reasonable to assume, as PacifiCorp has, that the design, permitting and
17		construction of carbon capture retrofits can be completed in only four years. In-service
18		dates of 2028, at the earliest, for the retrofits being considered at the Dave Johnston and
19		Jim Bridger plants are more likely.
20	7.	The estimated costs of retrofitting Dave Johnston Unit 4 and Jim Bridger Units 3 and 4
21		can be increased to increase significantly over time.
22	8.	Retrofitting Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 will mean higher costs
23		for PacifiCorp's Wyoming ratepayers and expose them to the risk that they will have to
24		pay for significant stranded costs if the expensive investments in carbon capture retrofits
25		don't work as long or as well as PacifiCorp assumes.
26		

- 1 Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 Cannot Be Relied
- 2 Upon to Operate at Average 85% Capacity Factors After Being
- 3 Retrofitted for Carbon Capture

Q. In its modeling analyses what annual capacity factors has PacifiCorp assumed that Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 would each achieve after being retrofitted for carbon capture?

A. PacifiCorp has assumed that after being retrofitted for carbon capture each of these units
would achieve 85% average annual capacity factors over a period of 10-12 years or
longer.

10 Q. Is it reasonable to assume that any of these units would achieve an average 85% 11 capacity factor after being retrofitted for carbon capture?

No. Achieving such a high capacity factor would be inconsistent with the actual operating 12 A. 13 history of each of these units over the past 11 years. In fact, there are a number of factors 14 which suggest that the units' operating performance can be expected to decline further in coming years. First, Dave Johnston Unit 4 is already 50 years old. Jim Bridger Units 3 15 16 and 4 are 42 and 46 years old. It is far more reasonable to expect that their operating performance will decline as they continue to age and their operating costs will increase. 17 18 At the same time, dramatic changes are occurring on the western grid as large amounts of 19 renewable and battery storage resources are being added and regional markets are 20 becoming increasingly integrated, further decreasing the economic viability and dispatch 21 of aging coal units.

Q. Has PacifiCorp provided any studies, analyses or other evidence to support its assumption that these units would be able to achieve 85% capacity factors after being retrofitted for carbon capture?

25 A. No.¹

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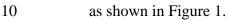
See PacifiCorp's responses to PRBRC Data Requests 1.25, 1.26 and 1.27.

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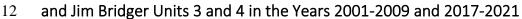
Q. What has been the operating performance of Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 over the last two decades?

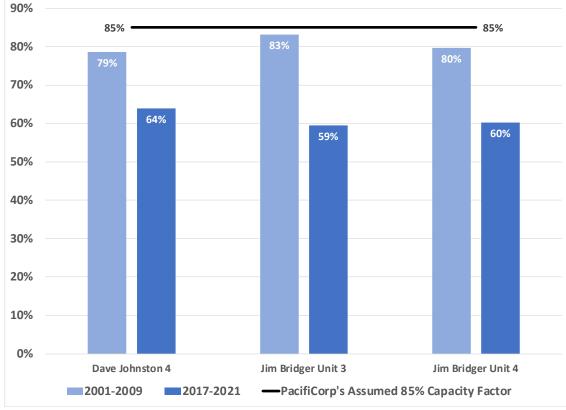
- 3 A. As shown in Figure 1, below, from 2001-2009, Dave Johnston Unit 4 achieved a 79%
- 4 average capacity factor. Jim Bridger Units 3 and 4 posted average capacity factors
- 5 during that period of 80% and 83% respectively. These performance figures were
- 6 recorded when the plants were significantly younger and before both the fracking
- 7 revolution that brought huge supplies of low-cost gas into the electricity sector and before
- 8 the surge in wind and solar generation that is both low cost and emissions free.

9 Since then, the annual capacity factors of the three units have declined quite significantly,



11 Figure 1: Average Annual Capacity Factors of Dave Johnston Unit 4







Source: EIA Form 923, S&P Global Market Intelligence



2		Bridger Units 3 and 4?
3	A.	No. The capacity factor declines at Dave Johnston and Jim Bridger are far from unique.
4		Energy Information Administration statistics show that the average capacity factor for
5		coal plants in the U.S. dropped from 64.2% in 2009 to 49.3% in 2021. This is an indicator
6		of the growing momentum around change from reliance on fossil fuels to renewable
7		resources across the U.S. electric sector.
8	Q.	Are these capacity factor declines significant?
9	A.	Yes, these capacity factors declines are significant for the financial viability of any
10		carbon capture retrofit proposals for the Dave Johnston or Jim Bridger plants for two
11		reasons. First, they mean that the units at these plants are producing substantially less
12		CO_2 that could be captured. Second, with lower capacity factors, the average costs of the
13		power from the units are higher as the fixed costs associated with retrofitting and
14		operation of the carbon capture facilities (as well as the fixed balance of plant costs) are
15		spread over fewer MWhs of output.
16	Q.	How common is it for a coal unit to achieve an 85% or higher capacity factor?
17	A.	It is not common at all. According to data from EIA Form 923, out of the 405 coal units
18		still operating in the U.S., only four units (1%) had average capacity factors of 85% or
19		higher over the five-year period 2017-2021. Only 15 units (~4%) had average capacity
20		factors of 80% or higher. By way of comparison, 59 units had average capacity factors of
21		30% or lower. The median coal unit capacity factor over this period was 53.2% and the
22		average was 51%.
23	Q.	What have been the capacity factors of Dave Johnston Unit 4 and Jim Bridger Units
24		3 and 4 so far in 2022?
25	A.	During the first five months of 2022, Dave Johnston Unit 4 posted only a 25.4% capacity
26		factor. Jim Bridger Units 3 and 4 posted 56% and 56.5% capacity factors, respectively.

Are these declines in capacity factors unique to Dave Johnston Unit 4 and Jim

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Q.

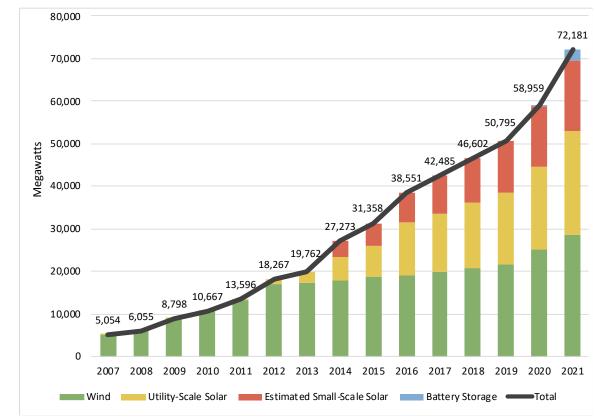
1 This is particularly telling given the relatively higher natural gas prices during this time 2 period resulting from factors such as the Russian invasion of Ukraine which would have 3 been expected to lead to increased generation at the coal-fired units. 4 What factors have led you to conclude that it is more likely that the operating Q. 5 performance of Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 will continue to decline over the long term rather than jumping up to 85% as PacifiCorp has 6 7 assumed in the CCUS analyses it presented in its 2021 Integrated Resource Plan? 8 A. The age of the units and the dramatic changes that are occurring in the Western grid are 9 combining to push the retirement of fossil-fired generators and accelerate the transition to 10 renewable and battery storage resources. 11 Q. What is the significance of plant aging on the operating performance of the Dave Johnston and Jim Bridger units as they get older? 12 13 A. Older fossil-fired plants, on average, tend to cost more to operate and maintain and are 14 less reliable according to analyses by the U.S. Department of Energy's Argonne National Laboratory and the National Energy Technology Laboratory, which have found that coal 15 plant heat rates increase with plant age, while plant availability declines.² Heat rate is a 16 17 measure of a power plant's efficiency in generating electricity; a higher heat rate means 18 that a plant is less efficient. And, in general power plants tend to become less efficient as 19 they age. Plant availability measures the percentage of possible operating hours in which a plant was actually available to generate power, and plants tend to become less available 20 21 to generate power as they age, in part because they tend to experience more unanticipated 22 problems and unplanned outages.

² See, e.g., U.S. Dep't of Energy Staff Report to the Secretary on Electricity Markets and Reliability <u>at 155 (Aug. 2017)</u>, *available at* <u>https://www.energy.gov/sites/prod/files/2017/08/f36/Staff%20Report%20on%20Electricity%20Markets%20and%2</u> <u>OReliability_0.pdf</u>.

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1		At the same time, older plants tend to cost more to maintain, as equipment and
2		components degrade or fail and must be repaired or replaced. These factors must be
3		considered by potential plant owners and investors as they decide to participate in retrofit
4		projects at aging coal plants such as Dave Johnston Unit 4 and Jim Bridger Units 3 and 4.
5	Q.	How old are Dave Johnston Unit 4, Jim Bridger Unit 3, and Jim Bridger Unit 4?
6	A.	Dave Johnston Unit 4 is already 50 years old. Bridger Unit 3 is 46 years old and Bridger
7		Unit 4 is almost 43 years old.
8	Q.	How old would these units likely be when they would start capturing CO2 if they are
9		retrofitted?
10	A.	Given how long it took to build the Petra Nova carbon capture project and the testimony
11		and the Kiewit report submitted by PacifiCorp in this Docket, I think it is reasonable to
12		expect that any carbon capture facilities added at Dave Johnston or Bridger will not be in
13		operation until 2028 or later. At that time Dave Johnston Unit 4 would be 56 years old,
14		Jim Bridger Unit 3 would be 52 and Jim Bridger Unit 4 would be 49.
15		If these units were then to capture CO_2 for twelve years until 2040, they would be 68, 64
16		and 61 years old, respectively.
17	Q.	What have been the median and average ages for retired coal units in the U.S.?
18	A.	The median age at which coal units in the U.S. larger than 100 MW have been retired has
19		been 53 years old. The average retirement age has been 51.
20	Q.	How many of the coal units still operating in the U.S. are 60 years or older?
21	A.	Sixty of the remaining coal units in the U.S., 100 megawatts (MW) or larger, are 60 or
22		older. One hundred and forty eight remaining units are 50 or older.

1	Q.	How many of these units posted 80% or higher average capacity factors over the
2		five-year period 2017-2021?
3	A.	None of the 60 remaining coal units that are 60 or older achieved an 80% or higher
4		average capacity factor during the years 2017-2022. Only three of these units achieved
5		capacity factors above 70%.
6		Only three of the 148 remaining coal units 50 or older had average capacity factors
7		higher than 80% during the years 2017-2021, and only ten had average capacity factors
8		of 70% of higher.
9	Q.	Have the amounts of installed solar, wind and battery storage capacity grown
10		significantly in the western U.S. in recent years?
11	A.	Yes. As prices have declined dramatically, the amount of installed renewable capacity
12		generation in the western U.S. electricity grid has increased some 14-fold since 2007. The
		8
13		growth of installed solar capacity has been even more dramatic, climbing from barely any



- 1 Figure 2: The Amount of Renewable Capacity and Battery Storage on
- 2 the Western U.S. Grid Has Skyrocketed in the Last 15 Years

3 4 5

Source: EIA Electric Power Monthly and <u>data from</u> Lawrence Berkeley Nation Laboratory

5 reports.

6 7	Most importantly, much more is on the way. There are almost 390,000 MW of proposed renewable and storage capacity in the western region's interconnection queues, including:
8	• 37,727 MW of new stand-alone solar resources
9 10	• More than 53,000 MW of new standalone wind, including more than 6,300 MW of offshore wind resources
11	• 104,707 MW of new stand-alone storage capacity
12 13	• More than 181,000 MW of new storage paired with wind or solar resources

• Another 13,423 MW of other new hybrid resources (that is, those that include two or more generator and storage technologies) and new hydro and geothermal capacity.³

In addition, the capacity figures listed for the 181,000 MW of new storage paid with wind
or solar resources only include the generator capacity, not the storage capacity. If even
20% of this proposed capacity ends up being built in the next five years, the region's
renewable and battery storage capacity will double.

- 8 Moreover, electricity provided by the new wind, solar and storage capacity can be
- 9 expected to be increasingly less expensive than power generated at Dave Johnston Unit 4
- 10 or Jim Bridger Units 3 and 4. Average solar power purchase agreement (PPA) prices in
- 11 the California ISO and the non-ISO West declined by 89% and 87% respectively between
- 12 2009 and 2021. Average wind PPA prices declined by 69% during the same period.⁴
- 13 Similarly, average battery storage costs fell by 72% between 2015 and 2019, according to
- 14 a new analysis by the Energy Information Administration (EIA).⁵ More declines are
- 15 expected in coming years after current supply chain issues are resolved.⁶ Additionally,
- 16 the just enacted Inflation Reduction Act (IRA) provides expanded and extended tax
- 17 incentives and other provisions that will likely lead to increased renewable energy
- 18 development in Wyoming and other Western states.

Q. What is the significance of the increasing integration of western markets for the future operating performance of the Dave Johnston and Bridger units?

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A. As more and more renewable capacity comes online in the West, a major push is under way to better integrate the regional electricity market. This integration is being driven

³ U.S. Department of Energy Berkeley Lab Electric Markets & Policy Group. <u>U.S. Interconnection Queues 2021</u>. March 21, 2022.

⁴ U.S. Department of Energy Berkeley Lab Electric Markets & Policy Group. <u>Utility-Scale Solar 2021 Edition</u> and <u>Land Based Wind Market Report</u>. October 2021.

⁵ Energy Information Administration. <u>Battery Storage in the United States: An Update on Market Trends</u>. August 16, 2021.

⁶ Lawrence Berkeley National Laboratory. <u>Levelized cost-based learning analysis of utility-scale wind and solar in</u> <u>the United States</u>. May 2022. Also see: National Renewable Energy Laboratory. <u>Cost Projections for Utility-Scale</u> <u>Battery Storage: 2021 Update</u>. June 2021.

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1particularly by the Energy Imbalance Market (EIM) created by the California system2operator and PacifiCorp in 2014 as "a real-time wholesale energy trading market that3enables participants anywhere in the West to buy and sell energy when needed."4its goals is to find and deliver the lowest cost energy to consumers.⁸ Another goal—by5optimizing resources from a larger and more diverse pool—is to be able to better6facilitate the integration of renewable energy that otherwise may be curtailed at certain7times of the day.

8 The EIM currently has 18 members, including PacifiCorp, the California Independent 9 System Operator (CAISO), and the Bonneville Power Authority. Two other utilities and 10 the WAPA Desert Southwest Region are scheduled to join in 2023, meaning that 11 participants representing more than 77 percent of the Western Electricity Coordinating 12 Council's total load will be EIM members.

The growth of the EIM amplifies the risk to PacifiCorp's Dave Johnston and Bridger coal plants from low-cost renewable resources in California and the rest of the West, as it will mean increased exposure to renewable energy prices that could well be lower than their marginal costs. In turn, as buyers have more opportunity to buy lower cost renewable energy, they are likely to buy less coal-fired generation from PacifiCorp, another factor that will drive the capacity factors of its Wyoming coal plants down.

Q. What impacts would lower capacity factors than PacifiCorp has modeled have on the costs of power from Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 if they were retrofitted for carbon capture?

A. There would be several significant impacts. First, the fixed capital and operating &
maintenance costs associated with the retrofitting and operating of each unit would be
spread over fewer MWhs of output and, therefore, would be higher on a per MWh basis.
Second, PacifiCorp would have a greater need for replacement power during plant

⁷ CAISO <u>Western Energy Imbalance Market</u>.

⁸ CAISO Press Release. Western EIM Benefits top \$861 million since launching five years ago.

outages and the total cost of generating or acquiring that replacement power could be
 higher.

Q. Are there other ways in which the retrofitting Dave Johnston Unit 4 and Jim
Bridger Units 3 and 4 would mean higher electricity costs for PacifiCorp's
Wyoming customers?

- A. Yes. In addition to paying for the projects' capital costs, the company's Wyoming
 ratepayers would have to foot the bill for the incentives included in HB200 including a
 higher return on equity from PacifiCorp's carbon capture investments.
- Ratepayers also would have to pay more for electricity after a carbon capture retrofit
 because the unit's net generation would decline (with some of the gross generation being
 used to power the capture equipment), increasing the average cost of electricity to
 ratepayers.
- In addition, because the net generation from the retrofitted coal plant would be lower, the
 company will have to obtain replacement energy from another source either from
 another of its own plants or by purchasing from another company. Either way, ratepayers
 will have to pay for the replacement energy.
- 17 Capturing CO₂ also will entail additional costs beyond those that are regularly incurred
- 18 when generating electricity at a power plant additional staff, additional water,
- 19 additional pollution controls if not already in place at the coal unit, etc. Ratepayers will
- 20 be forced to pay for these additional costs as well.

21

Commercial-Scale 90% Carbon Capture Has Not Been Proven Over an Extended Number of Years

3 Q. What actual experience has there been capturing the CO₂ produced by a 4 commercial-scale coal-fired power plant?

A. There have been two coal-fired units that have captured CO₂. The Boundary Dam Unit 3
carbon capture project went into operation in October 2014 and is still in operation. The
Petra Nova carbon capture project ran for 40 months from January 2017 through the end
of April 2020.

9 Q. Does the operational experience at Boundary Dam and Petra Nova demonstrate that 10 carbon capture technology can be relied upon to reduce the CO2 emissions from 11 coal-fired power plants by 90% or more on a consistent day-by-day and year-by12 year for more than a decade?

A. No. Proponents of carbon capture claim, with little or no supporting evidence, that the technology has been "proven" and that proposed projects will be able to capture 90% or more of a plant's CO₂ emissions day in and day out over a 12-year period, if not longer— a prediction that bears no relationship to the performance of the Boundary Dam or Petra Nova projects, the only two commercial-scale coal-fired power plants in the world that, to date, have captured CO₂.

19Q.Does PacifiCorp have any studies, analyses or other evidence that supports the20assumption that Dave Johnston Unit 4 or Jim Bridger Units 3 or 4 would be able to21achieve an annual 90% CO2 capture rate after being retrofitted for carbon22capture?

- A. No. PacifiCorp seems to be relying on the statements by carbon capture developers that
 they have the [ability to achieve greater than or equal to 90 percent capture].⁹
- 25 Petra Nova

⁹ PacifiCorp responses to PRBRC Data Requests 1.28, 1.29 and 1.30.

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1 Q. What was the Petra Nova carbon capture project.

- A. Petra Nova was originally designed to capture "at least" 90% of the CO₂ from the flue
 gas in a 240MW slipstream from NRG's W.A. Parish Unit 8 near Houston, TX.¹⁰ The
- 4 U.S. DOE supplied \$190 million of the \$1 billion cost of the project's cost.

5 Q. What were the components of Petra Nova?

A. There was Parish Unit 8, of course, that produced the CO₂, and the carbon capture
facility. There also was a dedicated combustion turbine that supplied the power to run the
carbon capture facility and the equipment needed to pressurize the captured CO₂ before it
was piped 81 miles. Finally, there was the pipeline and the West Ranch oil field where

10 the CO_2 was injected into the ground for use in enhanced oil recovery (EOR).

11 Q. For how long did Petra Nova capture CO₂?

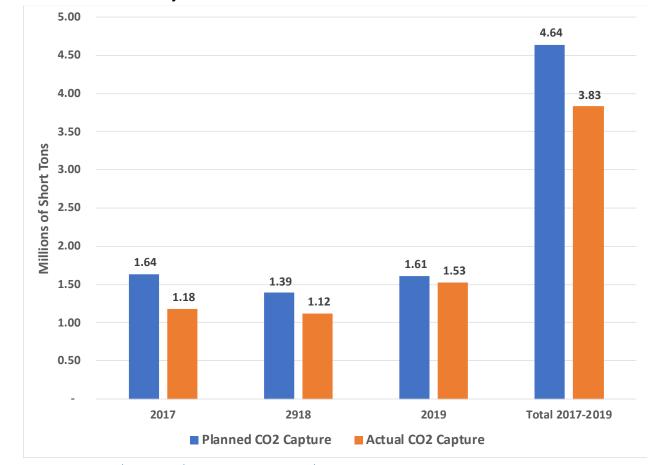
A. The project operated during 2017, 2018, 2019 and the first four months of 2020 before it
 was indefinitely mothballed.¹¹

14 Q. How much CO₂ was Petra Nova expected to capture during its first three years of 15 operation.

- 16 A. Figure 3, below, which includes data from the March 31, 2020 Final Scientific/Technical
- 17 Report for Petra Nova, shows it was planned that Petra Nova would capture slightly more
- 18 than 4.64 million tons of CO_2 during its first three years of operation.¹²

¹⁰ DOE Office of Scientific and Technical Information (OSTI). W.A. Parish Post-Combustion CO2 Capture and Sequestration Project, Final Public Design Report. February 17, 2017.; EIA, Today in Energy. <u>Petra Nova is one of</u> <u>two carbon capture and sequestration power plants in the world</u>. October 31, 2017; DOE Office of Fossil Energy, National Energy Technology Laboratory. <u>W.A. Parish Post-Combustion CO₂ Capture and Sequestration Project</u> <u>Summary</u>. September 2012.

 ¹¹ We have only seen data on how much CO2 was captured at Petra Nova for the years 2017-2019.
 ¹² W.A. Paris Post-Combustion CO2 Capture and Sequestration Demonstration Project. Final Scientific/Technical Report, at page 47. March 31, 2020.



1 Figure 3: Planned versus Actual Amounts of CO₂ Captured Each Year

2 at the Petra Nova Project

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- January 2017 and December 2019. This was 809,000 tons less, or 83%, of the amount of
 CO₂ that had been forecast would be captured in the first three years of operation.

10 Q. What was Petra Nova's average CO₂ capture rate?

- 11 A. The planned carbon capture amounts in Figure 3 assume an 85% average capture rate.
- 12 Because the actual amounts of CO2 captured were 83% of what was planned, that would
- 13 mean that the actual capture rate was 70%. (that's 83% times 85%)

<sup>3
4</sup> Source: <u>W.A. Parish Post-Combustion CO2 Capture and Sequestration Demonstration</u>
5 <u>Project, Final Scientific/Technical Report.</u>

⁶

Figure 3 also shows the project actually captured just 3.83 million tons of CO₂ between January 2017 and December 2019. This was 809,000 tons less, or 83%, of the amount of

1	Q.	But haven't proponents of CCS said that Petra Nova achieved a 92.4% carbon
2		capture rate?
3	A.	Yes. The Petra Nova Final Scientific/Technical Report did say that "When operating at
4		100%, the carbon capture facility (CC Facility) or carbon capture system, CCS) is
5		capturing the targeted 5,200 tons of CO ₂ per day." ¹³ However, the entire carbon capture
6		system (from Parish Unit 8 through the West Ranch where the captured CO ₂ was used for
7		EOR) experienced a substantial number of problems that reduced the carbon capture
8		facility's ability to operate at 100% and, consequently, to capture CO ₂ at the targeted rate.
9	Q.	Isn't it typical for a project using a new technology to experience unexpected
10		problems that are resolved before subsequent projects are built?
11	A.	Yes. However, there are two points to consider. First, even if all of the unexpected
12		problems experienced at Petra Nova are resolved, the project's three years of operation
13		with a poorer-than-expected average 70% capture rate does not demonstrate that
14		capturing 90% or more of the CO ₂ produced at other coal plants is proven.
15		Second, the point of adding carbon capture to a coal plant or any industrial facility should
16		be to capture a high percentage of the produced CO_2 on a sustained basis over a long
17		period of years – not just in one year or during limited periods in each year. This
18		sustained high rate of capture is needed not only for CCS to be an effective climate
19		solution, but also to facilitate any business end of the project, such as enhanced oil
20		recovery.
21		Power plants, especially as they age, experience equipment break-downs and operations
22		disrupted by adverse weather events or conditions. There's no reason to expect that aging
23		units like Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 will avoid these kinds of
24		circumstances which likely would degrade their ability to capture CO ₂ during certain
25		periods

1		At a September 2020 IRP Public Input Meeting on its 2021 IRP, PacifiCorp noted that
2		two of the risks of carbon capture utilization and sequestration were that it was an
3		"immature technology" and "carbon capture forced outage rate." ¹⁴ There has been no
4		more operational experience with carbon capture at Petra Nova since September 2020
5		that should cause PacifiCorp to decide those risks no longer exist and, as I will explain
6		below, the recent carbon capture-related performance of the Boundary Dam 3 project
7		should offer no one any assurance about the technology's ability to achieve capture rates
8		of 90% or higher.
9	Q.	Why is the 70% average carbon capture rate for Petra Nova lower than the 83%
9 10	Q.	Why is the 70% average carbon capture rate for Petra Nova lower than the 83% capture rate you included in your April 2020 Public Comments on Rocky Mountain
	Q.	
10	Q. A.	capture rate you included in your April 2020 Public Comments on Rocky Mountain
10 11		capture rate you included in your April 2020 Public Comments on Rocky Mountain Power's 2019 Integrated Resource Plan?
10 11 12		capture rate you included in your April 2020 Public Comments on Rocky MountainPower's 2019 Integrated Resource Plan?The 70% capture rate reflects additional data that became available in the Final

- A. No. The dedicated combustion turbine that was used to power the Petra Nova carbon
 capture facility emitted slightly more than 1.14 million tons of CO₂ in the years 20172019. If these emissions were included, Petra Nova's net capture rate would be even
- 19 lower.

20 Q. What was the planned capacity factor for the Petra Nova project?

- 21 A. The planned capacity factor was 85%.
- 22 Q. What was Petra Nova's actual capacity factor
- A. Petra Nova achieved an average 67% capacity factor during the three years 2017-2019.

¹⁴ <u>Integrated Resource Plan, 2021 IRP Public Input Meeting</u>, September 17, 2020.

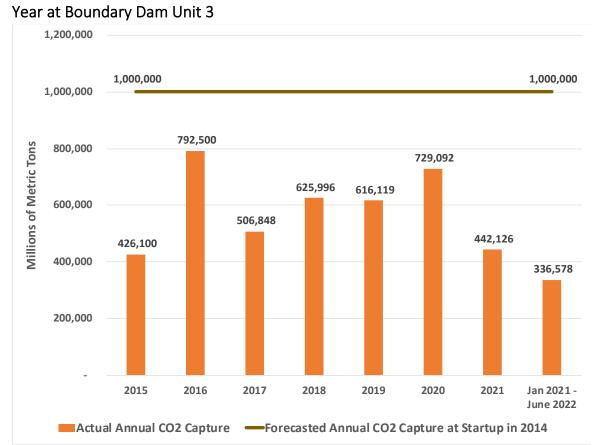
1

2 Boundary Dam 3

- Q. Has the indefinite mothballing of Petra Nova left Boundary Dam 3 in Canada as the
 only project capturing CO₂ from a coal plant.
- 5 A. Yes.

6 Q. When did Boundary Dam 3 begin to capture CO₂?

- 7 A. The carbon capture system at the 110MW Boundary Dam 3 began operating in October
- 8 2014. It was designed to capture 1 million metric tons a year, a 90% capture rate, but
- 9 status reports from the plant's owner, SaskPower, show it has barely achieved that goal
- 10 on any single day and has never done so in any year.



1 Figure 4: Planned vs. Actual Amounts of CO₂ Captured Each Calendar

2

4 Sources: SaskPower Boundary Dam 3 Monthly Status Reports through March 2022 and Quarterly Status Report for 5 2nd Quarter 2022

6 Consequently, it was originally projected the facility would capture eight million metric 7 tons of CO_2 by October 2022, the plant is now on schedule to have captured less than five 8 million metric tons by then.

9 Q. Is there anything else that stands out in Figure 4?

3

10 A. Yes. The original goal at Boundary Dam 3 was to capture 1 million metric tons a year, a 11 goal they have never reached. However, it has taken the plant nearly 23 months to 12 capture its most recent million metric tons of CO_2 – from August 2020 to June 2022. This 13 was due to two unplanned outages of the carbon capture facility that extended into 2022. 14 This is significant because you would expect that by the plant's eighth year of capturing 15 CO₂, the operations of the carbon capture facility would be more stable – but clearly it

1		isn't. This should be a flashing red warning sign to anyone considering attempting to
2		retrofit an existing coal unit for carbon capture or funding such a venture. Indeed,
3		SaskPower several years ago abandoned its original target of capturing 90% of the CO_2
4		produced at Boundary Dam – the target is now just 65% capture.
5	Q.	What has been Boundary Dam 3's average CO2 capture rate since the plant went
6		into service?
7 8	A.	Boundary Dam 3's average CO ₂ capture rate has been 53%.
9	Q.	What are the reasons for Boundary Dam's failure to capture as much CO2 as
10		SaskPower and other supporters of the project originally claimed and to have such
11		a low capture rate?
12	A.	There are three possible reasons for Boundary Dam's failure to capture as much CO ₂ as
13		SaskPower and other supporters of the project originally claimed.
14 15 16		1. The carbon capture technology experienced problems that reduced its capture rate and/or the amount of time it was available to capture CO ₂ .
17 18 19		2. The non-capture portion of the plant experienced problems that reduced its generation and, consequently, the amount of capturable CO_2 it was able to produce. ¹⁵
20 21 22 23 24		3. Management made a conscious decision not to capture as much CO ₂ as originally planned because operating the carbon capture facility was either too expensive or uneconomic compared to the revenues that could be obtained from selling or permanently storing the captured CO ₂ .

¹⁵ SaskPower has said that the major outages and availability of the carbon capture facility were aligned with plant outages and that a significant portion of the time in 2018, 2019 and 2020 when the capture facility was not in operation should be attributed to outages of the unit's power island and not the capture island. <u>Derates and Outages</u> <u>Analysis – A Diagnostic Tool for Performance Monitoring of SaskPower's Boundary Dam Unit 3 Carbon Capture</u> <u>Facility</u>. While that may be true, failing to capture projected amounts of CO_2 due to outages of the non-capture portions of the plant represents a significant risk that SaskPower accepted when it decided to retrofit Boundary Dam 3.

- All of these represent serious risks for any project especially those which plan to retrofit
 unproven carbon capture technology to aging coal-fired generators. Increasing the
 governmental subsidies or increasing the value of the tax credits given to developers does
 not eliminate these risks. It merely transfers the risk from developers to the government
 and its taxpayers.
- Q. Does the actual experience at Petra Nova and Boundary Dam show that carbon
 capture can be relied upon to capture 90% or more of a coal plant's CO₂?
- A. No. The results from Petra Nova and Boundary Dam 3 belie the claims of carbon capture
 proponents that the capability carbon capture technology to capture 90% or more of a
 coal plant's CO₂ has already been proven.

11 PacifiCorp Has Ignored Significant Costs in Its CCUS Modeling

Q. Has PacifiCorp included all of the costs associated with capturing and sequestering CO₂ in its analyses of retrofitting Dave Johnston Unit 4 or Jim Bridger Units 3 or 4?

- 14 A. No. PacifiCorp did not include the cost of transporting the captured CO_2 from any of the 15 units to the sites for geological storage or injection for use in EOR.¹⁶ Nor did the
- 16 company include the costs of injecting, storing and monitoring the captured CO₂.¹⁷
- 17 Q. Is it reasonable to ignore these costs?
- 18 A. No. Although there is significant uncertainty on what the costs of transporting, injecting, 19 storing and monitoring captured CO_2 will be, estimates nevertheless should be included 20 in the company's modeling analyses.
- 21

²²

¹⁶ PacifiCorp response to PRBRC Data Request 1.16.

¹⁷ PacifiCorp response to PRBRC Data Request 1.18.

It is Very Unlikely that Carbon Capture Retrofits for Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 Can Be Completed by 2026

- Q. What year did PacifiCorp assume in its modeling analyses for when capturing CO2
 would start at Dave Johnston Unit 4 and Jim Bridger Units 3 and 4?
- 5 A. 2026.
- 6 Q. Is it reasonable that the design, permitting, and construction of the carbon capture
 7 facilities at any of these units could be completed in only four years?
- 8 A. No.

9 Q. Please explain.

- A. Construction began at Petra Nova in mid-2014, and the project was completed at the end
 of December 2016. However, design/engineering work began some seven years earlier.
- 12 The importance of completing as much of the project's engineering and design work as
- 13 possible before construction began has been cited by NRG as one of the key lessons of
- 14 the project. As David Greeson, the head of the NRG team that developed Petra Nova
- 15 explained, NRG "probably spent at least twice as much as you would normally spend on
- 16 engineering and design before we ever put a shovel in the ground."¹⁸
- 17 In fact, it appears that NRG began the design and engineering work for Petra Nova in
- 18 2009, or about five years before construction began, and completed 90% of the project's
- 19 conceptual design before it even broke ground.^{19,20} As NRG explained to E&E News, this
- 20 meant that it needed to make few changes after construction began.

¹⁸ E&E News. <u>Carbon Capture Takes "Huge Step" With First U.S. Plant</u>. January 10, 2017.

¹⁹ Presentation on Petra Nova by Petra Nova Parish Holdings LLC, at the June 2019 IEA Clean Coal Conference. Slide No. 3.

 $^{^{20}}$ In fact, Sargent & Lundy has reported its involvement in the development and implementation of Petra Nova starting in 2011, or three years before construction began. Sargent & Lundy's San Juan Generating Station <u>CO₂</u> <u>Capture Pre-Feasibility Study</u>, at page 1-2. July 8, 2019.

1	Without detailed knowledge of the current state of PacifiCorp's internal plans for carbon
2	capture retrofit, it is impossible to know how much planning has been completed.
3	However, given that PacifiCorp appears to not even have started a Phase II front-end
4	engineering design (FEED) study, it is hard to see how all of the work involved in
5	completing the engineering and design of the retrofit, ordering, fabricating and installing
6	the necessary equipment and completing the construction of any new carbon capture
7	facility can be completed before 2028, at the earliest.

8 The Estimated Costs of Retrofitting Dave Johnston Unit 4 and Jim Bridger9 Units 3 and 4 for Carbon Capture Can Be Expected to Increase Over time

Q. Please explain why you believe that the estimated cost of retrofitting PacifiCorp's units for carbon capture can be expected to increase over time.

12A.Petra Nova has been the only commercial scale carbon capture project built in the U.S.13yet it was only designed to capture the CO2 from a 240 MW slipstream from the 600 MW14Parish Unit 8 coal plant. Retrofitting will involve the scaling up of the Petra Nova15technology to 330 MW at Dave Johnston Unit 4 and 523 MW at Jim Bridger Units 3 and164. Scaling up immature technologies has proven to be a problem for power plants in the17past, resulting in construction cost increases and schedule delays. Current high inflation18rates also can be expected to affect construction costs.

19 Q. Have the estimated costs of any proposed carbon capture projects risen in recent 20 years?

A. Yes. The estimated cost of Project Tundra at the Milton R. Young Unit 2 coal plant in
 North Dakota has increased recently from by forty percent, from \$1 billion to \$1.4 billion
 and substantial construction has not yet started.²¹

²¹ <u>Project Tundra website</u> and <u>Financing and engineering setbacks plague North Dakota's \$1B carbon capture</u> project.

PRBRC Exhibit 600 Direct Testimony of David A. Schlissel Powder River Basin Resource Council Docket No. 20000-616-EA-22

- 1 Similarly, the estimated cost of Enchant Energy's proposed retrofit of the San Juan
- 2 Generating Station in New Mexico has risen grown by more than 17% from \$1.2 billion
- 3 in 2019 to above \$1.4 billion even though that project is still years from beginning

4 construction.²²

- 5 Q. Does this conclude your testimony?
- 6 A. Yes.

²² Time has all but run out for world's largest carbon capture project.

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SUMMARY

I have worked since 1974 as a consultant and attorney on complex management, engineering, and economic issues, primarily in the field of energy. This work has involved conducting technical investigations, preparing economic analyses, presenting expert testimony, providing support during all phases of regulatory proceedings and litigation, and advising clients during settlement negotiations. I received undergraduate and advanced engineering degrees from the Massachusetts Institute of Technology and Stanford University, respectively, and a law degree from Stanford Law School.

PROFESSIONAL EXPERIENCE

Electric Resource Planning - Analyzed the financial and economic costs and benefits of energy supply options. Examined whether there are lower cost, lower risk alternatives than proposed fossil and nuclear power plants. Evaluated the financial, economic and system reliability consequences of retiring existing electric generating facilities. Investigated whether new electric generating facilities are used and useful. Investigated whether new generating facilities that were built for a deregulated subsidiary should be included in the rate base of a regulated utility. Assessed the reasonableness of proposed utility power purchase agreements with deregulated affiliates. Investigated the prudence of utility power purchases in deregulated markets.

Coal-fired Generation – Evaluated the economic and financial risks of investing in, constructing and operating new coal-fired power plants. Analyzed the economic and financial risks of making expensive environmental and other upgrades to existing plants. Investigated whether plant owners had adequately considered the risks associated with building new fossil-fired power plants, the most significant of which are the likelihood of federal regulation of greenhouse gas emissions and construction cost increases.

Power Plant Air Emissions – Investigated whether proposed generating facilities would provide environmental benefits in terms of reduced emissions of NO_x , SO_2 and CO_2 . Examined whether new state and federal emission standards would lead to the retirement of existing power plants or otherwise have an adverse impact on electric system reliability.

Power Plant Water Use – Examined power plant repowering as a strategy for reducing water consumption at existing electric generating facilities. Analyzed the impact of converting power plants from once-through to closed-loop systems with cooling towers on plant revenues and electric system reliability. Evaluated the potential impact of the EPA's Proposed Clean Water Act Section 316(b) Rule for Cooling Water Intake Structures at existing power plants.

Electric System Reliability - Evaluated whether existing or new generation facilities and transmission lines are needed to ensure adequate levels of system reliability. Investigated the causes of distribution system outages and inadequate service reliability. Examined the reasonableness of utility system reliability expenditures.

Power Plant Repowering - Evaluated the environmental, economic and reliability impacts of rebuilding older, inefficient generating facilities with new combined cycle technology.

Power Plant Operations and Economics - Investigated the causes of more than one hundred power plant and system outages, equipment failures, and component degradation, determined whether these problems could have been anticipated and avoided, and assessed liability for repair and replacement costs. Examined power plant operating, maintenance, and capital costs. Evaluated utility plans for and management of the replacement of major power plant components. Assessed the adequacy of power plant quality assurance and maintenance programs. Examined the selection and supervision of contractors and subcontractors.

Nuclear Power – Reviewed recent cost estimates for proposed nuclear power plants. Examined the impact of the nuclear power plant life extensions and power uprates on decommissioning costs and collections policies. Examined the reasonableness of utility decisions to sell nuclear power assets and evaluated the value received as a result of the auctioning of those plants. Investigated the significance of the increasing ownership of nuclear power plants by multiple tiered holding companies with limited liability company subsidiaries. Investigated the potential safety consequences of nuclear power plant structure, system, and component failures.

Transmission Line Siting – Examined the need for proposed transmission lines. Analyzed whether proposed transmission lines could be installed underground. Worked with clients to develop alternate routings for proposed lines that would have reduced impacts on the environment and communities.

Electric Industry Regulation and Markets - Examined whether generating facilities experienced more outages following the transition to a deregulated wholesale market in New England. Evaluated the reasonableness of nuclear and fossil plant sales, auctions, and power purchase agreements. Analyzed the impact of proposed utility mergers on market power. Assessed the reasonableness of contract provisions and terms in proposed power supply agreements.

Expert Testimony - Presented the results of management, technical and economic analyses as testimony in more than 100 proceedings before regulatory boards and commissions in 35 states, before two federal regulatory agencies, and in state and federal court proceedings.

Litigation and Regulatory Support - Participated in all aspects of the development and preparation of case presentations on complex management, technical, and economic issues. Assisted in the preparation and conduct of pre-trial discovery and depositions. Helped identify and prepare expert witnesses. Aided the preparation of pre-hearing petitions and motions and post-hearing briefs and appeals. Assisted counsel in preparing for hearings and oral arguments. Advised counsel during settlement negotiations.

TESTIMONY, AFFIDAVITS, DEPOSITIONS AND COMMENTS

New Mexico Public Regulation Commission (Case No. 19-00195-UT) – January 2020

Whether retrofitting San Juan Generating Station with a system to capture the plant's CO_2 emissions and then selling the captured CO_2 for Enhanced Oil Recovery is financially feasible.

Indiana Utility Regulatory Commission (Cause No. 45253) – December 2019

Whether continued operation of the Edwardsport facility as an Integrated Gasification Combined Cycle plant is in the economic interest of Duke Energy Indiana's ratepayers.

New Mexico Public Regulation Commission (Case No. 19-00018-UT) – November 2019

Whether retrofitting San Juan Generating Station with a system to capture the plant's CO_2 emissions and then selling the captured CO_2 for Enhanced Oil Recovery is financially feasible.

Montana Public Service Commission (Docket No. D.2018.2.12) – February 2019

Whether \$303 million represents the current fair market value of Northwestern Energy's 30 percent ownership share of Colstrip Unit 4.

U.S. Bankruptcy Court, Northern District of Ohio, Eastern Division (Case No. 18-50757) – September 2018

Whether FirstEnergy Solutions, Inc., will have sufficient assets to properly and completely decommission and environmentally clean up and remediate the sites of three coal plants after they are retired.

Indiana Utility Regulatory Commission (Cause Nos. 43114 IGCC 17) – July and October 2018

The operating performance of the Edwardsport Integrated Gasification Combined Cycle Plant, and the economic impact that the plant has had, and will continue to have, on Duke Energy Indiana's ratepayers.

West Virginia Public Service Commission (Case No. 17-0296-E-PC) – August 2017 The reasonableness of Monongahela Power's proposed acquisition of the 1,300 MW Pleasants Power Plant.

Indiana Utility Regulatory Commission (Cause No. 44794) – October & December 2016

The economic viability of proposed environmental upgrades at the Petersburg Power Station.

Montana Public Service Commission (Docket Nos. D2013.5.33 and D2014.5.46) – May 2015 The circumstances surrounding the extended outage of Colstrip Unit 4 from July 1, 2013 through January 23, 2014.

Indiana Utility Regulatory Commission (Cause Nos. 43114 IGCC 12 & 13) – December 2014

Whether Duke Energy Indiana's Edwardsport IGCC Project was in service between June 7, 2013 and March 31, 2014 and the Project's current operational performance and cost status and future prospects.

Public Service Commission of West Virginia (Case No. 14-0546-E-PC) – August 2014 The reasonableness of American Electric Power's proposed transfer of 50 percent of the Mitchell Coal Plant to its regulated affiliates in West Virginia.

Mississippi Public Service Commission (Docket No. 2013-UN-189) – March and June 2014

The prudence of Mississippi Power Company's management of the planning for the Kemper County IGCC Plant.

Indiana Utility Regulatory Commission (Cause Nos. 43114 IGCC 8, 10, and 12) – June 2012, April 2013 and April 2014

Startup and pre-operational testing delays at Duke Energy Indiana's Edwardsport IGCC Project.

Public Service Commission of West Virginia (Case No. 12-1655-E-PC) – June 2013 and July 2013

The reasonableness of Appalachian Power Company's proposed acquisition of 2/3 of Unit 3 of the John E. Amos power plant and $\frac{1}{2}$ of the two unit Mitchell power plant.

Public Service Commission of West Virginia (Case No. 12-1571-E-PC) – April 2013 The reasonableness of Monogahela Power Company's proposed acquisition of 80 percent of the Harrison Power Station.

Virginia State Corporation Commission (Case No. PUE-2012-00128) – March 2013 Whether Dominion Virginia Power's proposed Brunswick Project natural gas-fired combined cycle power plant is needed and in the public interest.

Arizona Corporation Commission (Docket No. E-01922A-12-0291 – December 2012 Reasonableness of Tucson Electric Power's proposed Environmental Compliance Adjustor mechanism.

U.S. Nuclear Regulatory Commission (Docket Nos. 50-247-LR and 50-286-LR) – June 2012 Reply to testimony filed by Entergy Nuclear and NRC Staff concerning the relicensing of Indian Point Units 2 and 3.

Mississippi Public Service Commission (Docket No. 2009-UA-014) – March 2012 Petition to Reopen the docket for the Kemper County IGCC Plant based on changed circumstances.

Mississippi Public Service Commission (Docket No. 2009-UA-279) – February 2012 The financial and economic risks of retrofitting Mississippi Power Company's Plant Daniel Coal Plant.

Georgia Public Service Commission (Docket No. 34218) – November 2011 The reasonableness of Georgia Power Company's proposed fossil plant decertification/retirement plan.

Missouri Public Service Commission (Case No. EO-2011-0271) – October 2011

Reasonableness of Ameren Missouri's 2011 Integrated Resource Plan filing.

Maryland Public Service Commission (Case No. 9271) – October 2011

The reasonableness of Constellation Energy Group's proposed divestiture of three coal-fired power plants as mitigation for market power concerns arising from its proposed merger with Exelon Corporation.

Minnesota Public Utilities Commission (Docket No. E017/M-10-1082) – August and September 2011

Whether the proposed addition of the Big Stone Plant Air Quality Control System is a lower cost alternative for the ratepayers of Otter Tail Power Company than retirement of the Plant and replacement by a natural gas-fired combined cycle unit possibly combined with new wind capacity.

Indiana Utility Regulatory Commission (Cause No. 43114 IGCC 481) – June, July, and October 2011 and June 2012

Duke Energy Indiana's imprudence and gross mismanagement of Edwardsport IGCC Project.

Kansas State Corporation Commission (Docket No. 11-KCPE-581-PRE) – June 2011

The reasonableness of the proposed environmental upgrades at the La Cygne Generating Station Units 1 and 2.

Arizona Corporation Commission (Docket No. E-01345A-10-0474) – May 2011

The reasonableness of Arizona Public Service Company's proposed acquisition of Southern California Edison's share of Four Corners Units 4 and 5.

Public Utility Commission of Colorado (Docket No. 10M-245E) – September, October and November 2010

The reasonableness of Public Service of Colorado's proposed Emissions Reduction Plan.

Indiana Utility Regulatory Commission (Cause No. 43114 IGCC 481) – July, November and December 2010

The reasonableness of Duke Energy Indiana's new analyses of the economics of completing the Edwardsport Project as an IGCC plant.

Oregon Public Utility Commission (Docket LC 48) – May and August 2010

Comments and Reply Comments on Portland General Electric Company's 2009 Integrated Resource Plan.

South Dakota Public Service Commission (Docket No. EL-09-018) - April 2010

The reasonableness of Black Hills Power Company's 2007 Integrated Resource Plan and the Company's decision to build the Wygen III coal-fired power plant.

Michigan Public Service Commission (Docket No. U-16077) – April 2010

Comments on the City of Holland Board of Public Works' 2010 Power Supply Study.

Illinois Commerce Commission (Tenaska Clean Coal Facility Analysis) – April 2010 Comments on the Facility Cost Report for the proposed Taylorville IGCC power plant.

North Carolina Utilities Commission (Docket No. E-100, Sub 124) – February 2010

The reasonableness of the 2009 Integrated Resource Plans of Duke Energy Carolinas and Progress Energy Carolinas.

Mississippi Public Service Commission (Docket No. 2009-UA-014) – December 2009

The costs and risks associated with the proposed Kemper County IGCC power plant.

Public Service Commission of Wisconsin (Docket No. 05-CE-137) –December 2009 and January 2010

The costs and risks associated with the proposed installation of emissions control equipment at the Edgewater Unit 5 coal-fired power plant.

Public Service Commission of Wisconsin (Docket No. 05-CE-138) –September and October 2009

The costs and risks associated with the proposed installation of emissions control equipment at the Columbia 1 and 2 coal-fired power plants.

Public Service Commission of Michigan (Docket No. U-15996) – July 2009

Comments on Consumer Energy's Electric Generation Alernatives Analysis for the Balanced Energy Initiative including the Proposed Karn-Weadock Coal Plant.

Public Service Commission of Michigan (Docket No. U-16000) – Juy 2009

Comments on Wolverine Power Cooperative's Electric Generation Alternatives Analysis for the Proposed Rogers City Coal Plant.

Georgia Public Service Commission (Docket No. 27800-U) – December 2008

The possible costs and risks of proceeding with the proposed Plant Vogtle Units 3 and 4 nuclear power plants.

Public Service Commission of Wisconsin (Docket No. 6680-CE-170) – August and Sepember 2008

The risks associated with the proposed Nelson Dewey 3 baseload coal-fired power plant.

Indiana Utility Regulatory Commission (Cause No. 43114 IGCC 1) – July 2008

The estimated cost of Duke Energy Indiana's Edwardsport Project.

Public Service Commission of Maryland (Case 9127) – July 2008

The estimated cost of the proposed Calvert Cliffs Unit 3 nuclear power plant.

Ohio Power Siting Board (Case No. 06-1358-EL-BGN) – December 2007

AMP-Ohio's application for a Certificate of Environmental Compatibility and Public Need for a 960 MW pulverized coal generating facility.

U.S. Nuclear Regulatory Commission (Docket Nos. 50-247-LR, 50-286-LR) – November 2007 and February 2009

The available options for replacing the power generated at Indian Point Unit 2 and/or Unit 3.

West Virginia Public Service Commission (Case No. 06-0033-E-CN) – November 2007 Appalachian Power Company's application for a Certificate of Public Convenience and Necessity for a 600 MW integrated gasification combined cycle generating facility.

Iowa Utility Board (Docket No. GCU-07-01) – October 2007

Whether Interstate Power & Light Company's adequately considered the risks associated with building a new coal-fired power plant and whether that Company's participation in the proposed Marshalltown plant is prudent.

Virginia State Corporation Commission (Case No. PUE-2007-00066) – November 2007

Whether Dominion Virginia Power's adequately considered the risks associated with building the proposed Wise County coal-fired power plant and whether that Commission should grant a certificate of public convenience and necessity for the plant.

Louisiana Public Service Commission (Docket No. U-30192) – September 2007

The reasonableness of Entergy Louisiana's proposal to repower the Little Gypsy Unit 3 generating facility as a coal-fired power plant.

Arkansas Public Service Commission (Docket No. 06-154-U) - July 2007

The probable economic impact of the Southwestern Electric Power Company's proposed Hempstead coal-fired power plant project.

North Dakota Public Service Commission (Case Nos. PU-06-481 and 482) – May 2007 and April 2008

Whether the participation of Otter Tail Power Company and Montana-Dakota Utilities in the Big Stone II Generating Project is prudent.

Indiana Utility Regulatory Commission (Cause No. 43114) – May 2007

The appropriate carbon dioxide ("CO₂") emissions prices that should be used to analyze the relative economic costs and benefits of Duke Energy Indiana and Vectren Energy Delivery of Indiana's proposed Integrated Gasification Combined Cycle Facility and whether Duke and Vectren have appropriately reflected the capital cost of the proposed facility in their modeling analyses.

Public Service Commission of Wisconsin (Docket No. 6630-EI-113) – May and June 2007

Whether the proposed sale of the Point Beach Nuclear Plant to FPL Energy Point Beach, LLC, is in the interest of the ratepayers of Wisconsin Electric Power Company.

Florida Public Service Commission (Docket No. 070098-EI) - March 2007

Florida Light & Power Company's need for and the economics of the proposed Glades Power Park.

Michigan Public Service Commission (Case No. 14992-U) – December 2006

The reasonableness of the proposed sale of the Palisades Nuclear Power Plant.

Minnesota Public Utilities Commission (Docket No. CN-05-619) – November 2006, December 2007, January 2008 and November 2008

Whether the co-owners of the proposed Big Stone II coal-fired generating plant have appropriately reflected the potential for the regulation of greenhouse gases in their analyses of the facility; and whether the proposed project is a lower cost alternative than renewable options, conservation and load management.

North Carolina Utilities Commission (Docket No. E-7, Sub 790) – September 2006 and January 2007

Duke's need for two new 800 MW coal-fired generating units and the relative economics of adding these facilities as compared to other available options including energy efficiency and renewable technologies.

New Mexico Public Regulatory Commission (Case No. 05-00275-UT) – September 2006

Report to the New Mexico Commission on whether the settlement value of the adjustment for moving the 141 MW Afton combustion turbine merchant plant into rate base is reasonable.

Arizona Corporation Commission (Docket No. E-01345A-0816) – August and September 2006

Whether APS's acquisition of the Sundance Generating Station was prudent and the reasonableness of the amounts that APS requested for fossil plant O&M.

U.S. District Court for the District of Montana (Billings Generation, Inc. vs. Electrical Controls, Inc, et al., CV-04-123-BLG-RFC) – August 2006

Quantification of plaintiff's business losses during an extended power plant outage and plaintiff's business earnings due to the shortening and delay of future plant outages. [Confidential Expert Report]

Deposition in South Dakota Public Utility Commission Case No. EL05-022 – June 14, 2006

South Dakota Public Utility Commission (Case No. EL05-022) - May and June 2006

Whether the co-owners of the proposed Big Stone II coal-fired generating plant have appropriately reflected the potential for the regulation of greenhouse gases in their analyses of the alternatives to the proposed facility; the need and timing for new supply options in the coowners' service territories; and whether there are alternatives to the proposed facility that are technically feasible and economically cost-effective.

Georgia Public Service Commission (Docket No. 22449-U) - May 2006

Georgia Power Company's request for an accounting order to record early site permitting and construction operating license costs for new nuclear power plants.

California Public Utilities Commission (Dockets Nos. A.05-11-008 and A.05-11-009) – April 2006

The estimated costs for decommissioning the Diablo Canyon, SONGS 2&3 and Palo Verde nuclear power plants and the annual contributions that are needed from ratepayers to assure that adequate funds will be available to decommission these plants at the projected ends of their service lives.

New Jersey Board of Public Utilities (Docket No. EM05020106) – November and December 2005 and March 2006

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Analysis of Bangor Hydro-Electric's Petition for a Certificate of Public Convenience and Necessity to construct a 345 kV transmission line

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Illinois Commerce Commission (Docket 97-0015) - May 1998

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Public Service Commission of West Virginia (Case 97-1329-E-CN) - March 1998

The need for a proposed 765 kV transmission line from Wyoming, West Virginia, to Cloverdate, Virginia.

Illinois Commerce Commission (Docket 97-0018) - March 1998

Whether any of the outages of the Clinton Power Station during 1996 were caused or extended by mismanagement.

Connecticut Department of Public Utility Control (Docket 97-05-12) - October 1997

The increased costs resulting from the ongoing outages of the three units at the Millstone Nuclear Station.

New Jersey Board of Public Utilities (Docket ER96030257) - August 1996

Replacement power costs during plant outages.

Illinois Commerce Commission (Docket 95-0119) - February 1996

Whether any of the outages of Commonwealth Edison Company's twelve nuclear units during 1994 were caused or extended by mismanagement. Whether equipment problems, personnel performance weaknesses, and program deficiencies could have been avoided or addressed prior to plant outages. Outage-related fuel and replacement power costs.

Public Utility Commission of Texas (Docket 13170) - December 1994

Whether any of the outages of the River Bend Nuclear Station during the period October 1, 1991, through December 31, 1993, were caused or extended by mismanagement.

Public Utility Commission of Texas (Docket 12820) - October 1994

Operations and maintenance expenses during outages of the South Texas Nuclear Generating Station.

Wisconsin Public Service Commission (Cases 6630-CE-197 and 6630-CE-209) - September and October 1994

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Public Utility Commission of Texas (Docket 12700) - June 1994

Whether El Paso Electric Company's share of Palo Verde Unit 3 was needed to ensure adequate levels of system reliability. Whether the Company's investment in Unit 3 could be expected to generate cost savings for ratepayers within a reasonable number of years.

Arizona Corporation Commission (Docket U-1551-93-272) - May and June 1994

Southwest Gas Corporation's plastic and steel pipe repair and replacement programs.

Connecticut Department of Public Utility Control (Docket 92-04-15) - March 1994

Northeast Utilities management of the 1992/1993 replacement of the steam generators at Millstone Unit 2.

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Whether the 1991 outage of Millstone Unit 3 as a result of the corrosion of safety-related plant piping systems was due to mismanagement.

Public Utility Commission of Texas (Docket 11735) - April and July 1993

Whether any of the outages of the Comanche Peak Unit 1 Nuclear Station during the period August 13, 1990, through June 30, 1992, were caused or extended by mismanagement.

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Whether the November 6, 1991, pipe rupture at Millstone Unit 2 and the related outages of the Connecticut Yankee and Millstone units were caused or extended by mismanagement. The impact of environmental requirements on power plant design and operation.

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United Illuminating Company off-system capacity sales. [Confidential Testimony]

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Whether any of the outages of the River Bend Nuclear Station during the period October 1, 1988, through September 30, 1991, were caused or extended by mismanagement.

Connecticut Department of Public Utility Control (Docket 92-01-05) - August 1992

Whether the July 1991 outage of Millstone Unit 3 due to the fouling of important plant systems by blue mussels was the result of mismanagement.

California Public Utilities Commission (Docket 90-12-018) - November 1991, April 1992, June and July 1993

Whether any of the outages of the three units at the Palo Verde Nuclear Generating Station during 1989 and 1990 were caused or extended by mismanagement. Whether equipment problems, personnel performance weaknesses and program deficiencies could have been avoided or addressed prior to outages. Whether specific plant operating cost and capital expenditures were necessary and prudent.

Public Utility Commission of Texas (Docket 9945) - June 1991

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Illinois Commerce Commission (Docket 87-0695) - April 1988

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Comments of Schlissel Technical Consulting, Inc. on the Nuclear Regulatory Commission's Draft Policy Statement on Electric Industry Economic Deregulation, February 1997.

Report to the Municipal Electric Utility Association of New York State on the Cost of Decommissioning the Fitzpatrick Nuclear Plant, August 1996.

Report to the Staff of the Arizona Corporation Commission on U.S. West Corporation's telephone cable repair and replacement programs, May, 1996.

Nuclear Power in the Competitive Environment, NRRI Quarterly Bulletin, Vol. 16, No. 3, Fall 1995.

Nuclear Power in the Competitive Environment, presentation at the 18th National Conference of Regulatory Attorneys, Scottsdale, Arizona, May 17, 1995.

The Potential Safety Consequences of Steam Generator Tube Cracking at the Byron and Braidwood Nuclear Stations, a report for the Environmental Law and Policy Center of the Midwest, 1995.

Report to the Public Policy Group Concerning Future Trojan Nuclear Plant Operating Performance and Costs, July 15, 1992.

Report to the New York State Consumer Protection Board on the Costs of the 1991 Refueling Outage of Indian Point 2, December 1991.

Preliminary Report on Excess Capacity Issues to the Public Utility Regulation Board of the City of El Paso, Texas, April 1991.

Nuclear Power Plant Construction Costs, presentation at the November, 1987, Conference of the National Association of State Utility Consumer Advocates.

Comments on the Final Report of the National Electric Reliability Study, a report for the New York State Consumer Protection Board, February 27, 1981.

OTHER SIGNIFICANT INVESTIGATIONS AND LITIGATION SUPPORT WORK

Reviewed the salt deposition mitigation strategy proposed for Reliant Energy's repowering of its Astoria Generating Station. October 2002 through February 2003.

Assisted the Connecticut Office of Consumer Counsel in reviewing the auction of Connecticut Light & Power Company's power purchase agreements. August and September, 2000.

Assisted the New Jersey Division of the Ratepayer Advocate in evaluating the reasonableness of Atlantic City Electric Company's proposed sale of its fossil generating facilities. June and July, 2000.

Investigated whether the 1996-1998 outages of the three Millstone Nuclear Units were caused or extended by mismanagement. 1997 and 1998. Clients were the Connecticut Office of Consumer Counsel and the Office of the Attorney General of the Commonwealth of Massachusetts.

Investigated whether the 1995-1997 outages of the two units at the Salem Nuclear Station were caused or extended by mismanagement. 1996-1997. Client was the New Jersey Division of the Ratepayer Advocate.

Assisted the Associated Industries of Massachusetts in quantifying the stranded costs associated with utility generating plants in the New England states. May through July, 1996

Investigated whether the December 25, 1993, turbine generator failure and fire at the Fermi 2 generating plant was caused by Detroit Edison Company's mismanagement of fabrication, operation or maintenance. 1995. Client was the Attorney General of the State of Michigan.

Investigated whether the outages of the two units at the South Texas Nuclear Generating Station during the years 1990 through 1994 were caused or extended by mismanagement. Client was the Texas Office of Public Utility Counsel.

Assisted the City Public Service Board of San Antonio, Texas in litigation over Houston Lighting & Power Company's management of operations of the South Texas Nuclear Generating Station.

Investigated whether outages of the Millstone nuclear units during the years 1991 through 1994 were caused or extended by mismanagement. Client was the Office of the Attorney General of the Commonwealth of Massachusetts.

Evaluated the 1994 Decommissioning Cost Estimate for the Maine Yankee Nuclear Plant. Client was the Public Advocate of the State of Maine.

Evaluated the 1994 Decommissioning Cost Estimate for the Seabrook Nuclear Plant. Clients were investment firms that were evaluating whether to purchase the Great Bay Power Company, one of Seabrook's minority owners.

Investigated whether a proposed natural-gas fired generating facility was need to ensure adequate levels of system reliability. Examined the potential impacts of environmental regulations on the unit's expected construction cost and schedule. 1992. Client was the New Jersey Rate Counsel.

Investigated whether Public Service Company of New Mexico management had adequately disclosed to potential investors the risk that it would be unable to market its excess generating capacity. Clients were individual shareholders of Public Service Company of New Mexico.

Investigated whether the Seabrook Nuclear Plant was prudently designed and constructed. 1989. Clients were the Connecticut Office of Consumer Counsel and the Attorney General of the State of Connecticut.

Investigated whether Carolina Power & Light Company had prudently managed the design and construction of the Harris nuclear plant. 1988-1989. Clients were the North Carolina Electric Municipal Power Agency and the City of Fayetteville, North Carolina.

Investigated whether the Grand Gulf nuclear plant had been prudently designed and constructed. 1988. Client was the Arkansas Public Service Commission.

Reviewed the financial incentive program proposed by the New York State Public Service Commission to improve nuclear power plant safety. 1987. Client was the New York State Consumer Protection Board.

Reviewed the construction cost and schedule of the Hope Creek Nuclear Generating Station. 1986-1987. Client was the New Jersey Rate Counsel.

Reviewed the operating performance of the Fort St. Vrain Nuclear Plant. 1985. Client was the Colorado Office of Consumer Counsel.

WORK HISTORY

- 2012- Director of Resource Planning Analysis, Institute for Energy Economics and Financial Analysis
- 2010 President, Schlissel Technical Consulting, Inc.
- 2000 2009: Senior Consultant, Synapse Energy Economics, Inc.
- 1994 2000: President, Schlissel Technical Consulting, Inc.
- 1983 1994: Director, Schlissel Engineering Associates
- 1979 1983: Private Legal and Consulting Practice
- 1975 1979: Attorney, New York State Consumer Protection Board
- 1973 1975: Staff Attorney, Georgia Power Project

EDUCATION

1983-1985: Massachusetts Institute of Technology Special Graduate Student in Nuclear Engineering and Project Management,

1973: Stanford Law School, Juris Doctor

1969: Stanford University Master of Science in Astronautical Engineering,

1968: Massachusetts Institute of Technology Bachelor of Science in Astronautical Engineering,

PROFESSIONAL MEMBERSHIPS

• New York State Bar since 1981



1407 W North Temple, Suite 330 Salt Lake City, Utah 84116

July 21, 2022

Shannon Anderson Staff Attorney Powder River Basin Resource Council 934 N. Main St. Sheridan, WY 82801 (307) 672-5809 sanderson@powderriverbasin.org (C)

RE: Wyoming Docket 20000-616-EA-22 PRBRC 1st Set Data Request (1-32)

Please find enclosed Rocky Mountain Power's Responses to PRBRC 1st Set Data Requests 1.3 and 1.5-1.32. The remaining response will be provided separately. Also provided are Attachments PRBRC 1.9, 1.11, and 1.12. Provided via BOX are the Confidential documents. Confidential information is provided subject to Chapter 2, Section 30 of the Wyoming Public Service Commission's rules and Wyo. Stat. §16-4-203(a), (b), (d), or (g), until a protective order is issued in this proceeding, and will be made available to non-governmental parties who execute a confidentiality agreement in this proceeding.

If you have any questions, please call me at (307) 632-2677.

Sincerely,

/s/ Stacy Splittstoesser, Manager, Regulation

Enclosures

C.c. Thorvald A. Nelson/WIEC <u>tnelson@hollandhart.com</u> (C) <u>ACLee@hollandhart.com</u> Michelle Brandt King/WIEC <u>mbking@hollandhart.com</u> (C) Nikolas S. Stoffel/WIEC <u>nsstoffel@hollandhart.com</u> (C) Austin W. Jensen/WIEC <u>awjensen@hollandhart.com</u> (C) Shelby Hamilton/OCA <u>Shelby.Hamilton1@wyo.gov</u> (C) Dale W. Cottam/Glenrock dale@performance-law.com (C) Ronald J. Lopez/Glenrock ronnie@performance-law.com

PRBRC Data Request 1.3

Please provide any analyses of the costs of retrofitting Dave Johnston Unit 4, and/or Jim Bridger Units 3 and 4 for carbon capture that have been prepared by or for Rocky Mountain Power or any affiliated company or that are in the possession of Rocky Mountain Power.

Commercially-Sensitive Confidential Response to PRBRC Data Request 1.3

PacifiCorp's 2021 Integrated Resource Plan (IRP), Chapter 7 (Resource Options), Table 7.1 (2021 Supply-Side Resource Table (2020\$)) on page 168 and 175, and Table 7.2 (Total Resource Cost for Supply-Side Resource Options) on page 180 provides carbon capture, utilization and sequestration (CCUS) capital on a post-CCUS retrofit basis. This information was also provided in Exhibit 1.6 (Percent Portfolio Calculations). The costs are as follows:

- Dave Johnston Unit 4 \$3,877 per kilowatt (\$/kW)
- Jim Bridger Unit 3 \$3,873/kW
- Jim Bridger Unit 4 \$3,876/kW

PacifiCorp performed additional modeling on Jim Bridger Unit 3 and Jim Bridger Unit 4 based on updated information, including information PacifiCorp received through the 2021 Request for Expression of Interest (REOI) process. This information is provided with the confidential work papers supporting the Company's Application, specifically commercially-sensitive confidential work paper "Workpaper - Total Resource Cost for Supply-Side Resource Options CCUS (CONF)". Note: this work paper has been designated as commercially sensitive.

The capital cost for the capture unit, on a post-retrofit basis, is as follows:

• Jim Bridger Unit 3 and Jim Bridger Unit 4 –

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Confidential information is provided subject to Chapter 2, Section 30 of the Wyoming Public Service Commission's rules and Wyo. Stat. §16-4-203(a), (b), (d), or (g), until a protective order is issued in this proceeding, and will be made available to nongovernmental parties who execute a confidentiality agreement in this proceeding.

Witness:

To Be Determined

PRBRC Data Request 1.5

Provide any projections or forecasts of short-term or long-term annual future coal costs for Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2020. Provide this information for both the scenario in which each unit is retired as per the current schedule and the scenario in which it is retrofitted for carbon capture.

Response to PRBRC Data Request 1.5

The Company interprets this question to be requesting coal fuel costs. The PLEXOS model optimizes thermal resource generation and the associated fuel cost for coal and natural gas. Based on the foregoing interpretation and clarification, the Company responds as follows:

Please refer to Commercially-Sensitive Confidential Attachment PRBRC 1.5.

In addition, please refer to the confidential work papers supporting the Company's Application, folder "Plexos/ST" and, for example, commercially-sensitive confidential work paper "ST Cost Summary -P02-MMGR Prod Port JB34 CCUS 20yr ST 4Blk_Mo - 56792 v23.11.xlsx", tab "Generator", and column K "Fuel cost (\$000)". Note: these work papers have also been designated as commercially sensitive.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Confidential information is provided subject to Chapter 2, Section 30 of the Wyoming Public Service Commission's rules and Wyo. Stat. §16-4-203(a), (b), (d), or (g), until a protective order is issued in this proceeding, and will be made available to nongovernmental parties who execute a confidentiality agreement in this proceeding.

Respondent: Dan Swan

PRBRC Data Request 1.6

Provide any projections or forecasts of short-term or long-term future annual non-fuel O&M expenses for Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2020. Provide this information for both the scenario in which each unit is retired as per the current schedule and the scenario in which it is retrofitted for carbon capture.

Response to PRBRC Data Request 1.6

Please refer to Commercially-Sensitive Confidential Attachment PRBRC 1.6.

In addition, please refer to the confidential work papers supporting the Company's Application, folder "Inputs/Master Assumptions", specifically commercially-sensitive confidential work paper "JB34 CCUS 20220314.xls" tab "2 – NonCAI O&M (NOM\$)". Also, please refer to the confidential work papers supporting the Company's Application, folder "Plexos/ST" and, for example, commercially-sensitive confidential work paper "ST Cost Summary -P02-MMGR Prod Port JB34 CCUS 20yr ST 4Blk_Mo - 56792 v23.11.xlsx", tab "Generator", and column L "VOM cost (\$000)". Note: these work papers have been designated as commercially sensitive.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Confidential information is provided subject to Chapter 2, Section 30 of the Wyoming Public Service Commission's rules and Wyo. Stat. §16-4-203(a), (b), (d), or (g), until a protective order is issued in this proceeding, and will be made available to nongovernmental parties who execute a confidentiality agreement in this proceeding.

Respondent: Dan Swan

PRBRC Data Request 1.7

Provide any projections or forecasts of short-term or long-term annual generation or capacity factors for Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2020. Provide this information for both the scenario in which each unit is retired as per the current schedule and the scenario in which it is retrofitted for carbon capture.

Response to PRBRC Data Request 1.7

The PLEXOS model optimizes resource generation and the associated capacity factors (CF), which are therefore model outputs and not inputs. Based on the foregoing clarification, the Company responds as follows:

Please refer to the Company's response to PRBRC Data Request 1.5, specifically Commercially-Sensitive Confidential Attachment PRBRC 1.5.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

In addition, please refer to the confidential exhibits and confidential work papers supporting the Company's Application, specifically Confidential Exhibit 1.2 (Generation Estimate that Qualifies as Dispatchable/Reliable Low-Carbon), and Confidential Exhibit 1.3 (Annual and Forecasted Generation), as well as the associated confidential work paper "Exhibits 1.2-1.6 Application for WY HB200 (CONF)".

Respondent: Dan Swan

PRBRC Data Request 1.8

Provide any projections or forecasts of short-term or long-term annual capital expenditures or capex for Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2020. Provide this information for both the scenario in which each unit is retired as per the current schedule and the scenario in which it is retrofitted for carbon capture.

Response to PRBRC Data Request 1.8

Please refer to the Company's response to PRBRC Data Request 1.6, specifically Commercially-Sensitive Confidential Attachment PRBRC 1.6.

In addition, please refer to the confidential work papers supporting the Company's Application, folder "Inputs/Master Assumptions", specifically commercially-sensitive confidential work paper "JB34 CCUS 20220314.xls", tab "2b – Clean Air Capex", tab 7 "Runrate Plant CapEx", and tab 11 "Mine Capital". Note: this work paper has been designated as commercially sensitive.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Respondent: Dan Swan

Witness:

To Be Determined

PRBRC Data Request 1.9

Please provide the annual fuel expenses incurred at Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2017.

Response to PRBRC Data Request 1.9

Please refer to Attachment PRBRC 1.9.

Respondent: Dan Moody

PRBRC Data Request 1.10

Provide the annual fuel expenses incurred at Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2017.

Response to PRBRC Data Request 1.10

Please refer to the Company's response to PRBRC Data Request 1.9.

Respondent: Dan Moody

PRBRC Data Request 1.11

Provide the annual non-fuel expenses O&M incurred at Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2017.

Response to PRBRC Data Request 1.11

Please refer to Attachment PRBRC 1.11.

Respondent: Dave Dunford

PRBRC Data Request 1.12

Provide the annual capex incurred at Dave Johnston Unit 4 and/or Jim Bridger Units 3 and 4 that have been prepared by or for Rocky Mountain Power since January 1, 2017.

Response to PRBRC Data Request 1.12

Please refer to Attachment PRBRC 1.12 which provides capital costs for Dave Johnston Unit 4, Jim Bridger Unit 3 and Jim Bridger Unit 4. Year-on-year fluctuations in these unit costs are generally due to scheduled major maintenance overhaul costs. Also included is a summary of costs for Dave Johnston and Jim Bridger common locations. These common capital projects are allocable to all units at the plant sites, generally on a megawatt (MW) basis.

Respondent:	Karl Mortensen
Witness:	To Be Determined

PRBRC Data Request 1.13

Provide the following information for Dave Johnston Unit 4 and for Jim Bridger Unit 3 and Unit 4 (separately) for the last five calendar years.

- (a) Annual EFOR
- (b) Annual EFORd
- (c) Annual EAF

Confidential Response to PRBRC Data Request 1.13

Please refer to the confidential table provided below:



Note: "EFOR" – equivalent forced outage rate. "EFORd" – equivalent forced outage rate demand. "EAF" – equivalent availability factor.

Confidential information is provided subject to Chapter 2, Section 30 of the Wyoming Public Service Commission's rules and Wyo. Stat. §16-4-203(a), (b), (d), or (g), until a protective order is issued in this proceeding, and will be made available to nongovernmental parties who execute a confidentiality agreement in this proceeding.

Respondent: Gavin Mangelson / Grant Laughter

Witness:

To Be Determined

PRBRC Data Request 1.14

Specify the parasitic loads (in MW) that Rocky Mountain Power anticipates or projects would be incurred at Dave Johnston Unit 4 and at Jim Bridger Unit 3 and Unit 4 if each of these units were retrofitted for carbon capture.

Response to PRBRC Data Request 1.14

Please refer to confidential exhibits accompanying the Company's Application, specifically Confidential Exhibit 1.2 (Generation Estimate that Qualifies as Dispatchable/Reliable Low-Carbon), which provides carbon capture auxiliary load estimates (in megawatts (MW)).

Respondent: Kirsten M. Merrett Witness: Kirsten M. Merrett

PRBRC Data Request 1.15

Provide copies of any analyses prepared by or for Rocky Mountain Power or any affiliated company that have examined or projected the future parasitic loads and/or change in heat rates at Dave Johnston Unit 4 and at Jim Bridger Unit 3 and Unit 4 if each of these units were retrofitted for carbon capture.

Response to PRBRC Data Request 1.15

Please refer to the confidential exhibits accompanying the Company's Application, specifically commercially-sensitive Confidential Exhibit 1.1 (Kiewit CCUS Feasibility Study), page 28 and 29, and Confidential Exhibit 1.2 (Generation Estimate that Qualifies as Dispatchable/Reliable Low-Carbon) which includes the carbon capture auxiliary load assumptions. Note: Confidential Exhibit 1.1 has been designated as commercially sensitive.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Respondent: Kirsten M. Merrett

Witness: Kirsten M. Merrett

PRBRC Data Request 1.16

Please state how much it would cost to transport the CO2 (in dollars per ton or metric ton) captured at Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 from the plant to the site for geological storage or injection for use in enhanced oil recovery.

Response to PRBRC Data Request 1.16

A transportation cost analysis was not completed for Dave Johnston Unit 4, Jim Bridger Unit 3 or Jim Bridger Unit 4.

Respondent: Kirsten M. Merrett Witness: Kirsten M. Merrett

PRBRC Data Request 1.17

Provide the copies of the studies or analyses that provide the basis for the cost provided in the response to PRBRC 1.16.

Response to PRBRC Data Request 1.17

Please refer to the Company's response to PRBRC Data Request 1.16.

Respondent: Kirsten M. Merrett

Witness: Kirsten M. Merrett

PRBRC Data Request 1.18

Please state how much it would cost to inject, store and monitor the CO2 (in dollars per ton or metric ton) captured at Dave Johnston Unit 4 and Jim Bridger Units 3 and 4 in underground geological storage.

Response to PRBRC Data Request 1.18

An injection, storage, and monitoring cost analysis was not completed for Dave Johnston Unit 4, Jim Bridger Unit 3, or Jim Bridger Unit 4.

Respondent: Kirsten M. Merrett Witness: Kirsten M. Merrett

PRBRC Data Request 1.19

Provide the copies of the studies or analyses that provide the basis for the cost provided in the response to PRBRC 1.18.

Response to PRBRC Data Request 1.19

Please refer to the Company's response to PRBRC Data Request 1.18.

Respondent: Kirsten M. Merrett

Witness: Kirsten M. Merrett

PRBRC Data Request 1.20

Please provide any analysis performed by the Company or in possession of the Company that identifies suitable formations for permanent geologic storage in the proximity of the Dave Johnston power plant.

Response to PRBRC Data Request 1.20

Please refer to the confidential exhibits accompanying the Company's Application, specifically commercially-sensitive Confidential Exhibit 1.1 (Kiewit CCUS Feasibility Study), pages 30 through 34, which includes the analysis performed to identify storage options and infrastructure proximity. Note: Confidential Exhibit 1.1 has been designated as commercially sensitive.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Respondent:	Kirsten M. Merrett
Witness:	Kirsten M. Merrett

PRBRC Data Request 1.21

Please list all environmental permits required for a CCUS retrofit at Dave Johnston Unit 4 and/or Jim Bridger Unit 3 and Unit 4, including, but not limited to Clean Air Act PSD & NSR and coal ash landfill permit modifications.

Response to PRBRC Data Request 1.21

Please refer to the confidential exhibits accompanying the Company's Application, specifically commercially-sensitive Confidential Exhibit 1.1 (Kiewit CCUS Feasibility Study), pages 29 and 30, which includes the environmental permit/permit modifications that would likely be needed for a carbon capture retrofit. Note: Confidential Exhibit 1.1 has been designated as commercially sensitive.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Respondent:	Kirsten M. Merrett
Witness:	Kirsten M. Merrett

PRBRC Data Request 1.22

Please explain why SCR is not necessary on Dave Johnston Unit 4 to complete a CCUS retrofit.

Response to PRBRC Data Request 1.22

Please refer to the confidential exhibits accompanying the Company's Application, specifically commercially-sensitive Confidential Exhibit 1.1 (Kiewit CCUS Feasibility Study), page 26, Table 8 (Air Quality Control System Equipment Comparison) which identifies Dave Johnston Unit 4 as needing selective catalytic reduction (SCR) for amine-based carbon capture. Note: Confidential Exhibit 1.1 has been designated as commercially sensitive.

PacifiCorp plans to issue a carbon capture, utilization and storage (CCUS) request for proposals (RFP). Each bidder will need to perform their own analysis to determine what air quality control technology would be required for their technology.

Note: information designated as "commercially-sensitive confidential" includes commercially sensitive information that could provide an unfair competitive advantage in the Company's proposed Carbon Capture, Utilization and Storage (CCUS) request for proposals (RFP) process. Therefore, intervenors who plan on bidding into the RFP process will not be provided this information.

Respondent: Kirsten M. Merrett

Witness: Kirsten M. Merrett

PRBRC Data Request 1.23

Please explain if the Company anticipates a need to upgrade the SO2 scrubbers at Dave Johnston Unit 4 and/or Jim Bridger Unit 3 and Unit 4 to complete a CCUS retrofit.

Response to PRBRC Data Request 1.23

PacifiCorp plans to issue a carbon capture, utilization and storage (CCUS) request for proposals (RFP). Each bidder will need to perform their own analysis to determine what air quality control technology would be required for their technology.

PRBRC Data Request 1.24

Please disclose if the costs related to the CCUS retrofit permitting, installation, and ongoing O&M are shared with customers outside of WY and if so please explain how that complies with the MSP agreement. Alternatively, if the Company plan is to limit cost recovery to WY customers, please state that.

Response to PRBRC Data Request 1.24

The 2021 Integrated Resource Plan (IRP) determined that Carbon Capture, Utilization and Storage (CCUS) was not economical, and it was therefore not a part of the least-cost/risk adjusted preferred portfolio. Accordingly, the costs related to CCUS permitting, installation, and on-going operations and maintenance (O&M) costs are considered incremental costs incurred to serve Wyoming customers to comply with state policy and would be assigned to Wyoming customers.

Respondent: Stacy Splittstoesser

Witness: To Be Determined

PRBRC Data Request 1.25

With reference to page 14 of the Direct Testimony of Kirsten M. Merrett, provide copies of the studies, analyses or other evidence that supports the assumption that Dave Johnston Unit 4 would be able to achieve an annual 85% capacity factor after being retrofitted for carbon capture.

Response to PRBRC Data Request 1.25

No studies, analyses or evidence collection was performed to determine the capacity factor of Dave Johnston Unit 4 after retrofit of carbon capture.

Respondent: Grant Laughter Witness: To Be Determined

PRBRC Data Request 1.26

With reference to page 14 of the Direct Testimony of Kirsten M. Merrett, provide copies of the studies, analyses or other evidence that supports the assumption that Jim Bridger Unit 3 would be able to achieve an annual 85% capacity factor after being retrofitted for carbon capture.

Response to PRBRC Data Request 1.26

No studies, analyses or evidence collection was performed to determine the capacity factor of Jim Bridger Unit 3 after retrofit of carbon capture.

Respondent: Grant Laughter Witness: To Be Determined

PRBRC Data Request 1.27

With reference to page 14 of the Direct Testimony of Kirsten M. Merrett, provide copies of the studies, analyses or other evidence that supports the assumption that Jim Bridger Unit 4 would be able to achieve an annual 85% capacity factor after being retrofitted for carbon capture.

Response to PRBRC Data Request 1.27

No studies, analyses or evidence collection was performed to determine the capacity factor of Jim Bridger Unit 4 after retrofit of carbon capture.

Respondent: Grant Laughter Witness: To Be Determined

PRBRC Data Request 1.28

With reference to page 14 of the Direct Testimony of Kirsten M. Merrett, provide copies of the studies, analyses or other evidence that supports the assumption that Dave Johnston Unit 4 would be able to achieve an annual 90% CO2 capture rate after being retrofitted for carbon capture.

Response to PRBRC Data Request 1.28

Carbon capture developers have indicated their ability to achieve greater than or equal to 90 percent capture.

PRBRC Data Request 1.29

With reference to page 14 of the Direct Testimony of Kirsten M. Merrett, provide copies of the studies, analyses or other evidence that supports the assumption that Jim Bridger Unit 3 would be able to achieve an annual 90% CO2 capture rate after being retrofitted for carbon capture.

Response to PRBRC Data Request 1.29

Please refer to the Company's response to PRBRC Data Request 1.28.

PRBRC Data Request 1.30

With reference to page 14 of the Direct Testimony of Kirsten M. Merrett, provide copies of the studies, analyses or other evidence that supports the assumption that Jim Bridger Unit 4 would be able to achieve an annual 90% capture rate after being retrofitted for carbon capture.

Response to PRBRC Data Request 1.30

Please refer to the Company's response to PRBRC Data Request 1.28.

PRBRC Data Request 1.31

Please state whether any of the units Dave Johnston Unit 4, Jim Bridger Unit 3 or Jim Bridger Unit 4 were operated as must-run facilities at any time since January 1, 2017. If the answer is yes, provide the specific hours and days during which each such unit was operated as a must-run facility.

Response to PRBRC Data Request 1.31

It is unclear to the Company the intended definition of "must-run" in this data request; the use of that term in this data request is ambiguous. Notwithstanding the foregoing statement, the Company responds as follows:

No, the Company did not operate any of the above referenced units (Dave Johnston Unit 4, Jim Bridger Unit 3 and / or Jim Bridger Unit 4) as must run units. The Company dispatches its resources based on system needs and market economics.

Respondent:	Paul Wood
Witness:	To Be Determined

PRBRC Data Request 1.32

With reference to page 15 of the Direct Testimony of Kirsten M. Merrett, provide each of the updated assumptions that were used in the additional analysis run for the Application and indicate the source of that updated assumption.

Response to PRBRC Data Request 1.32

Please refer to the exhibits accompanying the Company's Application, specifically Exhibit 1.0 (PacifiCorp's House Bill (HB) 200 Initial Plan Application), page 25, which includes assumptions for the additional analysis that was performed. The Company updated the carbon capture, utilization and storage (CCUS) operation time from 20 years to 12 years to align with 45Q carbon capture tax credits. Other assumptions came from interest received through the 2021 Request for Expression of Interest (REOI) process.